

**C L I F F O R D**  
**C H A N C E**



**SELL SIDE HORIZON SCANNER Q1 2025**  
JANUARY 2025

# CONTENTS OVERVIEW



**01** | Introduction

**02** | Contents

## EU developments

- i. Markets developments
- ii. ESG developments
- iii. Prudential developments
- iv. Cross-sectoral developments

## UK developments

- i. Markets developments
- ii. ESG developments
- iii. Prudential developments
- iv. Cross-sectoral developments

**03** | Glossary



## **INTRODUCTION**



# INTRODUCTION

## KEY CONTACTS AND FURTHER RESOURCES

### Key contacts



**MONICA SAH**  
PARTNER, LONDON

**T** +44 20 7006 1103  
**E** monica.sah  
@cliffordchance.com



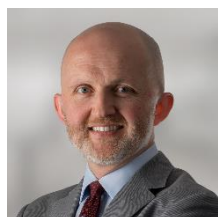
**FREDERICK LACROIX**  
PARTNER, PARIS

**T** +33 1 4405 5241  
**E** frederick.lacroix  
@cliffordchance.com



**MARC BENZLER**  
PARTNER, FRANKFURT

**T** +49 69 7199 3304  
**E** marc.benzler  
@cliffordchance.com



**SIMON CROWN**  
PARTNER, LONDON

**T** +44 20 7006 2944  
**E** simon.crown  
@cliffordchance.com



**CAROLINE DAWSON**  
PARTNER, LONDON

**T** +44 20 7006 4355  
**E** caroline.dawson  
@cliffordchance.com



**SARA EVANS**  
SENIOR ASSOCIATE  
KNOWLEDGE LAWYER,  
LONDON

**T** +44 20 7006 2557  
**E** sara.evans  
@cliffordchance.com

### Our sell-side regulation practice

**The financial services industry continues to face unprecedented regulatory change on a global basis. No other law firm is better placed to address these challenges for banking and investment firm clients than Clifford Chance.**

Our understanding of each part of the sector, coupled with the reach of our global network of expertise, allows us to tailor our advice to a client's exact needs while accessing the very latest market thinking and advice worldwide.

Our clients include the world's leading banks, investment firms, insurance companies and private banking businesses. They range in size from household names with a five-continent footprint to start-up fintech firms.

### Further Clifford Chance resources

#### The Financial Markets Toolkit

A "one-stop shop" for practical, user-friendly resources on an expansive range of topics, from regulatory developments to transactional matters. Resources include web-based videos, short, practical briefings on regulatory developments and longer, thought leadership pieces on industry and legal trends and issues. You can access the Toolkit [here](#).

#### Alerter: Finance Industry

Our daily 'Alerter: Finance Industry' email and our weekly 'International Regulatory Update' email provide you with comprehensive, up-to-the-minute summaries of regulatory and legal developments from around the world as well as links to relevant Clifford Chance publications and contacts.

#### Training and events

Our London Perspective series offers a seasonal series of talks on a wide range of topical issues for financial institutions, from corporate and employment issues to tax and regulatory developments. Our Insights on Financial Regulation series is a programme of frequent, short calls on which we share our practical insights on topical developments, from the UK Smarter Regulatory Framework reforms to cryptoasset regulation.

# CONTACTS



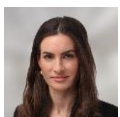
**KIKUN ALO**  
SENIOR ASSOCIATE, LONDON

**T** +44 20 7006 4067  
**M** +44 7983 313225  
**E** kikun.alo  
@cliffordchance.com



**CHRISTOPHER BATES**  
SPECIAL COUNSEL, LONDON

**T** +44 20 7006 1041  
**M** +44 7785 700236  
**E** chris.bates  
@cliffordchance.com



**CHARLOTTE CHOPPING**  
SENIOR ASSOCIATE, LONDON

**T** +44 20 7006 8327  
**M** +44 7966 144560  
**E** charlotte.chopping  
@cliffordchance.com



**SARA EVANS**  
SENIOR ASSOCIATE KNOWLEDGE  
LAWYER, LONDON

**T** +44 20 7006 2557  
**M** +44 7977 096280  
**E** sara.evans  
@cliffordchance.com



**CLEMENS-EMANUEL GUTWENGER**  
SENIOR ASSOCIATE, LONDON

**T** +44 20 7006 1014  
**M** +44 7908 223827  
**E** clemens-emanuel.gutwenger  
@cliffordchance.com



**CAROLINE MEINERTZ**  
PARTNER, LONDON

**T** +44 20 7006 4253  
**M** +44 7717 693723  
**E** caroline.meinertz  
@cliffordchance.com



**MARIA LUISA ALONSO**  
COUNSEL, MADRID

**T** +34 91 590 7541  
**M** +34 659780081  
**E** marialuisa.alonso  
@cliffordchance.com



**MARC BENZLER**  
PARTNER, FRANKFURT

**T** +49 69 7199 3304  
**M** +49 1709222892  
**E** marc.benzler  
@cliffordchance.com



**SIMON CROWN**  
PARTNER, LONDON

**T** +44 20 7006 2944  
**M** +44 7900 167265  
**E** simon.crown  
@cliffordchance.com



**MILOS FELGR**  
MANAGING PARTNER,  
PRAGUE

**T** +420 222 55 5209  
**M** +420 731471429  
**E** milos.felgr  
@cliffordchance.com



**STEVE JACOBY**  
REGIONAL MANAGING PARTNER CE

**T** +352 48 50 50 219  
**M** +352 621303470  
**E** steve.jacoby  
@cliffordchance.com



**STEPHANIE PEACOCK**  
SENIOR ASSOCIATE, LONDON

**T** +44 20 7006 4387  
**M** +44 7908 223827  
**E** stephanie.peacock  
@cliffordchance.com



**DANIEL BADEA**  
MANAGING PARTNER, BUCHAREST

**T** +40 216666 101  
**M** +40 722205607  
**E** daniel.badea  
@cliffordchance.com



**ANNA BIAŁA**  
COUNSEL, WARSAW

**T** +48 22429 9692  
**M** +48 608042015  
**E** anna.biala  
@cliffordchance.com



**LOUNIA CZUPPER**  
PARTNER, BRUSSELS

**T** +32 2 533 5987  
**M** +32 496239987  
**E** lounia.czupper  
@cliffordchance.com



**SIMON GLEESON**  
CONSULTANT

**T** +44 207006 4979  
**M** +44 7962371512  
**E** simon.gleeson  
@cliffordchance.com



**FREDERICK LACROIX**  
PARTNER, PARIS

**T** +33 1 4405 5241  
**M** +33 688144673  
**E** frederick.lacroix  
@cliffordchance.com



**MONICA SAH**  
PARTNER, LONDON

**T** +44 207006 1103  
**M** +44 7747627820  
**E** monica.sah  
@cliffordchance.com



**DIEGO BALLON OSSIO**  
PARTNER, LONDON

**T** +44 20 7006 3425  
**M** +44 7870 398479  
**E** diego.ballonossio  
@cliffordchance.com



**LUCIO BONAVITACOLA**  
PARTNER, MILAN

**T** +39 02 8063 4238  
**M** +39 3479571560  
**E** lucio.bonavitacola  
@cliffordchance.com



**CAROLINE DAWSON**  
PARTNER, LONDON

**T** +44 20 7006 4355  
**M** +44 7949 443527  
**E** caroline.dawson  
@cliffordchance.com



**YOLANDA GHITA-BLUJDESCU**  
SENIOR ASSOCIATE,  
LUXEMBOURG

**T** +352 48 50 50 489  
**M** +44 7779392426  
**E** yolanda.ghita-blujdescu  
@cliffordchance.com



**PAUL LENIHAN**  
SENIOR ASSOCIATE, LONDON

**T** +44 207006 4622  
**M** +44 7432551129  
**E** paul.lenihan  
@cliffordchance.com



**JURGEN VAN DER MEER**  
PARTNER, AMSTERDAM

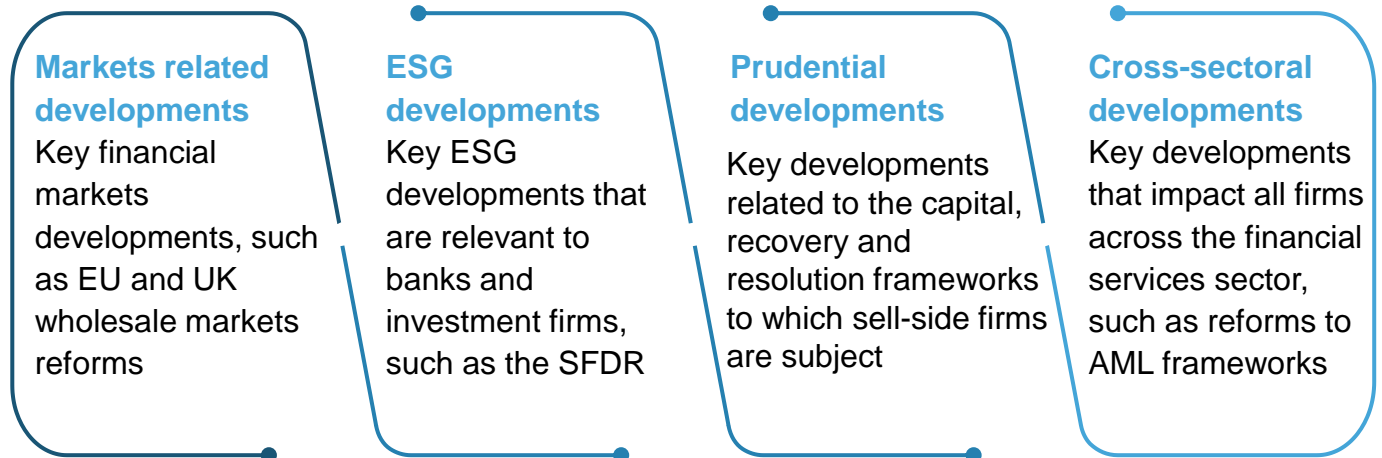
**T** +31 20 711 9340  
**M** +31 621517107  
**E** jurgen.vandermeer  
@cliffordchance.com

# INTRODUCTION

## THE SELL-SIDE REGULATORY HORIZON SCANNER

**This sell-side regulatory horizon scanner provides a high-level overview of key ongoing and expected EU and UK regulatory developments relevant to banks and investment firms.**

We identify and summarise key legislative and non-legislative developments that are likely to have an impact on banks and investment firms providing services in the EU and UK. Developments are grouped firstly according to whether they are EU or UK developments and, within those categories, into the following four topics:



The horizon scanner also sets out projected timelines for the finalisation and implementation of the relevant developments, covering approximately the next 18 months to 2 years.

Further background information and commentary on many of these developments, as well as an overview of the EU legislative process, is available on the [Financial Markets Toolkit](#).

This horizon scanner has been prepared as of January 2025. It does not constitute legal advice and is not intended to provide an exhaustive list of all provisions or requirements applicable to such firms during this period.

# INTRODUCTION

## THE EU SELL-SIDE REGULATORY LANDSCAPE

### The EU angle...



In 2025, we are in the first year of the new 2024-2029 institutional cycle. The strategic agenda agreed by the European Council in June 2024 set out the future priorities for the next five years, focusing on European freedom and democracy, resilience and defence-readiness, and the continent's prosperity and competitiveness.

During 2025 we are likely to see an acceleration of the EU's programme of integration under the EU Capital Markets Union and Banking Union initiatives. This includes finalisation of the CMDI reform measures, and potentially legislative proposals to reinvigorate the securitisation market and to harmonise insolvency laws.

To help meet the extensive funding needs of the EU's green and digital transition, recommendations have been put forward for a Savings and Investments Union to channel more private funding into the economy. The EU's retail investment package, unveiled in 2023, is intended to enhance the overall investment environment for retail customers and lead to more participation in the capital markets. The ambition and scope of the package has proved contentious. Firms and investors alike will be interested to see the nature and scope of changes that are finalised as the package continues to progress through the EU legislative process in 2025.

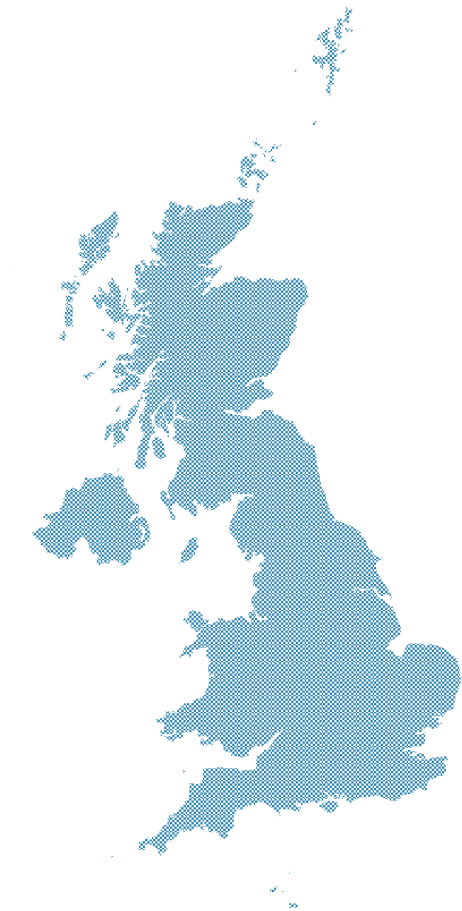
Other measures proceeding through the legislative process include the overhaul of the EU payments legislative framework and the FIDA regulation to promote open finance. With the EU's flagship cryptoasset legislation, MiCA, having applied in full since December 2024, work will continue on finalising its secondary legislation and supporting guidelines.

The new European Commission has an ambitious mandate under Political Guidelines set by returning Commission President Ursula von der Leyen. The key focus of the 2024-2029 Commission will be boosting the EU's competitiveness, with the launch of a Competitiveness Compass early in the year as its first major initiative. One theme of boosting competitiveness will be looking for ways to streamline and simplify the EU acquis to address reporting and administrative burdens, starting with an Omnibus Regulation to reduce ESG reporting requirements. The Commission will be setting its work programme in February.

# INTRODUCTION

## THE UK SELL-SIDE REGULATORY LANDSCAPE

### The UK angle...



In 2025, we are in the first year of an expected five year term under a new Labour Government, the primary focus of which will be on the growth and competitiveness of the UK, to be achieved by more joined-up and innovation-centred approach to regulation and supervision. In financial services, this so far has resulted in new growth-focused remits and recommendations to the independent regulators, and invitations to the regulators to consider ways in which they can shift the focus of regulation away from risk-aversion towards economic growth.

The government has highlighted five key priority growth areas in financial services: (i) fintech; (ii) sustainable finance; (iii) capital markets (including retail investment); (iv) insurance & reinsurance markets; and (v) asset management & wholesale services. These priority growth opportunities will feature in a new UK Financial Services Growth and Competitiveness Strategy, to be published in Spring 2025.

The UK will bring forward legislation for UK regulation of stablecoins and other cryptoassets in early 2025, to be followed by a suite of discussion and consultation papers by the Financial Conduct Authority (FCA) under its roadmap, with a view to the UK cryptoasset regulatory framework being in place in late 2026/early 2027.

The UK's green ambitions will also be addressed through a number of measures during 2025. The UK will legislate to introduce regulation of ESG ratings providers and will decide on whether to introduce its own green taxonomy. New climate-related disclosure obligations for asset managers and listed issuers will take effect and the Prudential Regulation Authority (PRA) plans to consult on updates to its expectations for climate-related disclosures of PRA-regulated firms.

While the focus of 2025 will be firmly on innovation and growth, the operational resilience of the regulated financial sector and their third party providers remains a key concern of the regulators, with further obligations set to be placed on firms this year.

Finally, work is ongoing to deliver a more fundamental restructuring of the UK's post-Brexit regulatory framework to create a 'Smarter Regulatory Framework' for the UK, involving the revocation of assimilated EU law, additional objectives for the UK's regulators and reform of many aspects of UK financial regulation. In 2025, we can expect to see further consultations and publications aiming to bring forward this post-Brexit reform. The government's growth and competitiveness agenda is expected to influence the sequencing of the work.





**EU DEVELOPMENTS**

I. MARKETS



# EU MARKETS: IN THIS SECTION

[View related UK measures](#)

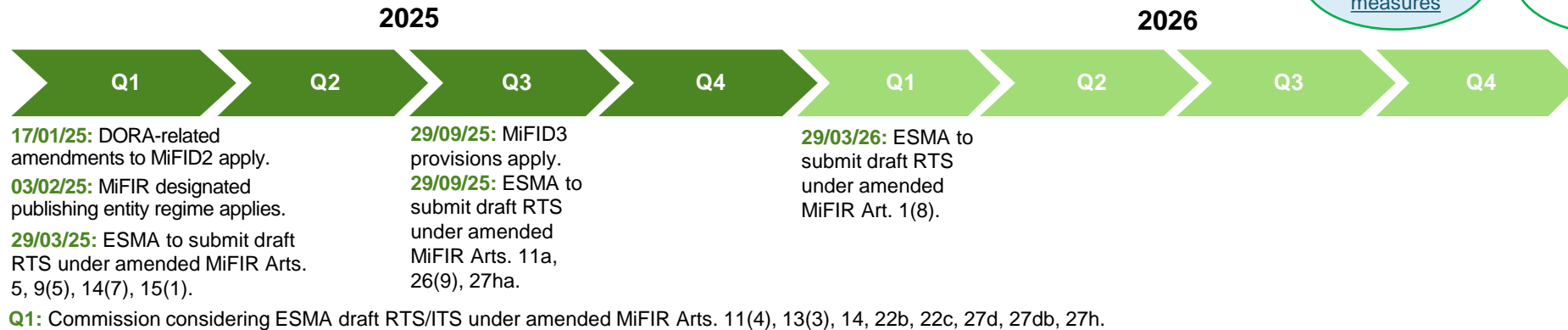
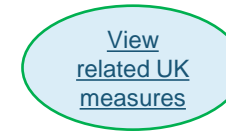


## EU Markets Developments

EU MiFID2/MiFIR.....	<u>11</u>
Market data: EU consolidated tapes.....	<u>12</u>
EU EMIR .....	<u>13</u>
EU SFTR.....	<u>14</u>
EU MAR and CSMAD.....	<u>15</u>
EU CSDR.....	<u>16</u>
EU T+1 settlement.....	<u>17</u>
EU MiCA Regulation.....	<u>18</u>
EU Settlement Finality Directive.....	<u>19</u>
EU Financial Collateral Directive .....	<u>20</u>
EU Listing Act Package.....	<u>21</u>
EU Securitisation Regulation Review.....	<u>22</u>
EU PRIIPs Regulation.....	<u>23</u>
EU Retail Investment Package.....	<u>24</u>



# EU MIFID2/MIFIR



- ————— MiFIR2 Article 54(3) transitional provision applies pending application of new MiFIR2 delegated acts ————— •

## EU MiFID2/MiFIR package

The MiFID2 Framework (comprising the MiFID2 Directive and the MiFIR Regulation) is the cornerstone of EU legislation governing the authorisation and operation of investment firms and the buying, selling and organised trading of financial instruments.

The MiFID2 ‘Quick Fix’ measures in response to Covid-19 have applied since February 2022 and measures to integrate sustainability into the package were introduced in August and November 2022.

The ‘**MiFID3/MiFIR2**’ package published in the Official Journal in March 2024 amends the MiFID2 Framework mainly to improve access to market data (including to enable introduction of an EU consolidated tape – see **Slide 12**) and improve trade transparency. Related Level 2 measures will be under development throughout 2025. MiFID2 will also see further changes due to initiatives being introduced under the Capital Markets Union (CMU) Action Plan.

Read more on these developments [here](#), [here](#) and [here](#).

## What’s on the horizon?

- The MiFID3/MiFIR2 package was published in the Official Journal on 8 March 2024 and entered into force on 28 March 2024. The [MiFIR2](#) amendments to MiFIR have applied from 28 March 2024. EU Member States must bring into force the [MiFID3](#) amendments to MiFID2 by 29 September 2025.
- ESMA is required to develop and submit to the Commission a large number of draft RTS and ITS under MiFIR2 which will be adopted as Level 2 delegated acts. These Level 2 measures will be under development throughout 2025 and 2026. In Q1 2025 the Commission is considering whether to endorse final draft RTS/ITS submitted to it by ESMA in December 2024.
- A transitional provision in new Article 54(3) to MiFIR provides that delegated acts adopted under MiFIR that were applicable before 28 March 2024 will continue to apply until the date of application of new delegated acts reflecting reforms made by MiFIR2.
- As part of the EU’s **Digital Finance Strategy**, Directive (EU) 2022/2556 supporting the DORA Regulation (see **Slide 41**) amends various sectoral Directives including MiFID2 to ensure that their requirements on operational risk and risk management are cross-referenced to the DORA Regulation. These amendments have applied from 17 January 2025.
- The **Listing Act package** to support access to EU public markets (see **Slide 21**), will among other things amend MiFID 2’s provisions on research unbundling and SME growth markets to stimulate investment in SMEs, introduce a Code of Conduct for issuer-sponsored research, and amend MiFIR RTS on order book data.
- The Commission’s proposed **Retail Investment package** sets out measures to increase consumer participation in capital markets (see **Slide 24**) and includes proposed amendments to sectoral legislation including MiFID2 to introduce simplified/improved disclosures on products, new provisions relating to sophisticated retail investors and harmonisation of professional standards for advisers. The European co-legislators will continue to consider the package during 2025.

# MARKET DATA: EU CONSOLIDATED TAPES



**Q1:** Commission considering ESMA draft RTS/ITS under amended MiFIR Arts. 11, 13, 14(7), 22b, 22c, 27d, 27db, 27h.

**03/01/25:** Selection procedure launched for CTP for bonds.  
**Q1:** ESMA to publish finalised supervisory expectations for directly supervised entities.

**June 2025:** Selection procedure to be launched for CTP for shares and ETFs.

**July 2025:** ESMA to adopt a reasoned decision on the selected applicant for the bond CTP by early July 2025.

**Q4:** ESMA to select applicant for the equities CTP in Q4 2025.  
**Q4:** Bond CTP expected to be authorised by Q4.

**Q1:** Launch of selection procedure for OTC derivatives CTP by Q1.

**Q2:** Equities CTP expected to be authorised by Q2.

**Q3:** ESMA to select applicant for the OTC derivatives CTP by Q3 2026.

**Q4 2026-Q1 2027:** Expected authorisation of the OTC derivatives CTP.

## EU Consolidated Tapes for bonds, equities and derivatives

Planned EU consolidated tapes (CTs) will consolidate, for selected asset classes, post-trade (and, for equities, pre-trade) market data (such as prices and volumes) and disseminate them in a continuous, single feed. Benefits for market participants (for which use of CT data will not be mandatory) include a centralised source of price information against which to assess compliance with best execution obligations.

Among other things, one objective of MiFIR2 (see **Slide 11**) is to enhance market data transparency and remove the obstacles that have prevented the emergence of a CT in the EU. MiFIR 2 has amended the provisions around the establishment of consolidated tape providers (CTPs) and for data reporting service providers (DRSPs).

MiFIR 2 mandated ESMA to develop several draft technical standards and to periodically organise competitive CTP selection procedures to select the most suitable entity able to operate consolidated tapes for bonds, for shares and exchange traded funds (ETFs), and for OTC derivatives or relevant subclasses of OTC derivatives. Selected CTPs will be authorised and then directly supervised by ESMA. CTPs will operate the relevant CT for a period of five years.

## What's on the horizon?

- In September 2024, ESMA announced that the selection procedure for the CTP for bonds would be launched on 3 January 2025 and the selection procedure for the CTP for shares and ETFs would be launched in June 2025.
- On 16 December 2024 ESMA published:
  - a [Final report](#) setting out new/revised RTS/ITS reflecting MiFIR2 mandates: (i) input and output data (mandate under Art. 22b MiFIR); (ii) revenue redistribution scheme (mandate under Art. 27h MiFIR); (iii) clock synchronisation (mandate under Art. 22c of MiFIR); (iv) RTS/ITS on authorisation of DRSPs (mandates under Arts. 27d and 27db MiFIR).
  - A [Final report](#) on non-equity trade transparency, the availability of information on a reasonable commercial basis (RCB) and reference data under MiFIR (mandate under Art. 13(5) of MiFIR).
  - A [Final report](#) relating to equity transparency measures.
- The Commission will now consider whether to endorse these technical standards.
- On 16 December 2024, ESMA also published a [feedback statement](#) on the specification of the assessment criteria for assessing CTP applicants, which are set out in Article 27da(2) of MiFIR.
- On 3 January 2025, ESMA [launched](#) the selection procedure for the bonds CTP, inviting applicants to submit participation requests by 7 February 2025. ESMA plans to adopt a reasoned decision on the selected applicant for the bond CT by early July 2025.
- ESMA is considering feedback received to its [July 2024 consultation](#) on its supervisory expectations for the management body of entities it directly supervises, which includes DRSPs and CTPs. ESMA intends to publish the finalised supervisory expectations in Q1 2025.
- ESMA expects to launch the selection procedure for the equities CTP and OTC derivatives CTP in June 2025 and Q1 2026 respectively.



2025

2026



**24/12/24:** The majority of EMIR 3.0 requirements have applied from this date.  
**27/01/25:** ESMA consultation on Active Account Requirement (AAR) draft RTS closes.

**25/06/25:** AAR applies to the first group of in-scope counterparties from this date. ESMA to submit draft RTS to the Commission.  
**25/06/25:** Member States must implement the new requirements in CRD and the IFD by this date.  
**30/06/25:** Original expiry date for equivalence decision for UK CCPs (has been extended to 30 June 2028).  
**30/06/25:** End of temporary exemptions from the clearing and margining requirements for intragroup transactions.

**25/12/25:** ESMA to submit to the Commission other technical standards required under EMIR 3.0.  
**25/12/25:** ESMA to publish guidelines on data quality procedures and arrangements.

**25/06/26:** Member States to transpose the new requirements in CRD and the IFD.  
**25/06/26:** EBA to publish guidelines on integrating concentration risk arising from exposures to CCPs into supervisory stress testing.  
**25/06/26:** ESMA to assess the effectiveness of the active account obligation.

## EU EMIR

The European Market Infrastructure Regulation (EU EMIR) places clearing, risk mitigation and reporting requirements on counterparties to derivatives contracts, central counterparties ((CCPs) and trade repositories. EU EMIR also sets out registration and supervision requirements applicable to CCPs and trade repositories.

Since its application, EMIR has been amended by EMIR REFIT and EMIR 2.2. Most recently, the EMIR 3.0 package was published in the Official Journal on 4 December 2024 and entered into force on 24 December. The package comprises (i) a regulation amending EMIR, CRR and the MMF Regulation and (ii) the EMIR 3.0 Directive amending CRD and the IFD.

The EMIR 3.0 package aims to increase clearing at EU CCPs and reduce reliance on UK Tier 2 CCPs. It also makes other targeted changes which will impact EU counterparties that trade derivatives, as well as their trading partners.

Read more on EMIR [here](#) and [here](#).

## What's on the horizon?

- Intragroup transactions - Commission Delegated Regulations (EU) 2023/314 and (EU) 2023/315 extended the deferred date of the application of EMIR's margin requirements and the clearing obligation for intragroup transactions to 30 June 2025.
- The Commission has extended the equivalence decision for UK CCPs to 30 June 2028.
- Active Account Requirement (AAR) - In-scope counterparties will need to open (by 26 June 2025) and maintain an active clearing account with at least one EU CCP. Operational conditions for the account will apply and in-scope counterparties must meet extensive reporting requirements. Those in-scope counterparties with EUR 6bn or more must also meet a so-called 'representativeness' requirement. The AAR is to be supplemented by RTS under development by ESMA, which is [consulting](#) until 27 January 2025 on draft RTS with a view to submitting them to the Commission as soon as possible, by the legislative deadline of 25 June 2025.
- Other Level 2 measures - ESMA will be consulting through 2025 on other EMIR 3.0 mandates. ESMA has been asked to develop new or revised RTS/ITS in line with Arts. 4a, 4b, 7c, 7d, 10, 11 and 12 of EMIR (as amended by EMIR 3.0). All draft RTS must be submitted by 25 December 2025 to the Commission for endorsement. These will cover a wide range of areas, including: revised supervisory procedures; requirements regarding participation, margin transparency, procyclical effects of collateral haircuts, and interoperability links for derivatives; organisational requirements, margin requirements, liquidity risks controls and collateral requirements; clearing thresholds; and post trade risk reduction services. In 2025, ESMA will also publish draft RTS on public data, development of which ESMA had [postponed](#) due to EMIR REFIT provisions applying in April 2024.
- Level 3 measures – ESMA is mandated to develop guidelines under Art 9(4a) of EMIR on data quality procedures and arrangements. EBA is to develop guidelines (under Art. 100(5) of CRD) on integrating concentration risk arising from exposures to CCPs into supervisory stress testing.

# EU SFTR



2025

2026



**01/01/25:** Revisions to Delegated Regulation (EU) 2019/360 on ESMA's fees for trade repositories apply from this date.

**2025:** ESMA's supervisory focus is on monitoring of data reconciliation and the accuracy and integrity of SFTR reports by trade repositories.

**2025:** ESMA will publish an SFTR data quality report during 2025.

**2025:** ESMA plans to publish its postponed report on efficiency of SFTR reporting during 2025.

## EU SFTR

SFTR aims to increase transparency and reduce perceived “shadow banking” risks by requiring counterparties to report securities financing transactions (SFTs) to a trade repository and among other things requiring UCITS managers and AIFMs to make pre-contractual and periodical disclosures to investors about their use of SFTs and total return swaps. SFTR also imposes conditions on the re-use of financial instruments that have been provided as collateral.

ESMA Guidelines for the transfer of data between trade repositories under EMIR and the SFTR were published in March 2022 and have applied since October 2022.

## What's on the horizon?

- The key challenge with securities financing transactions (SFTs) is that, while many core regulatory and supervisory activities of the authorities rely on the data reported and disclosed by market participants, lack of reliable data can present difficulties in identifying property rights and counterparties and monitoring risk concentration.
- With respect to fees charged to trade repositories, [Commission Delegated Regulation \(EU\) 2024/1704](#) applies from 1 January 2025. It amends Delegated Regulation (EU) 2019/360 as regards harmonisation of certain aspects of fees charged by ESMA to trade repositories.
- In April 2024, ESMA published its fourth annual [Report on Quality and Use of Data](#), covering the datasets in the following sectoral regulations under ESMA's remit: EMIR (transactions and positions in derivatives), SFTR (SFTs), MiFIR (transactions in financial instruments), Securitisation Regulation, AIFMD and MMFR (funds data), CRAR (ratings) and Prospectus Regulation. In 2025, ESMA will publish a fifth annual report to show the effectiveness of the collective supervisory efforts of ESMA and the NCAs supervising reporting entities.
- In 2025, ESMA plans to publish a report on the efficiency of SFTR reporting. Required under Art 29(1) this report had an original deadline in 2021. ESMA [explained](#) in May 2024 that this report had been postponed.
- In 2025, as in 2024, ESMA's supervisory focus will be on monitoring the correct reconciliation of data and the adequate verification of accuracy and integrity of SFTR reports by trade repositories.

Read more on EU SFTR [here](#).

# EU MAR AND CSMAD



Commission report on EU MAR has yet to be published.

**05/06/26:** Amendments to EU MAR with respect to issuer disclosures, introduced by the EU Listing Act package, apply from this date.

**2025:** In 2025 ESMA is expected to continue working on regulatory and supervisory convergence measures further to the implementation of the listing act amendments to MAR.

## EU MAR and CSMAD

An EU-wide framework for tackling market abuse and market manipulation was first introduced in 2005. EU MAR and CSMAD aimed to update and strengthen this framework. From 2016, EU MAR extended the scope of the market abuse regime and introduced new requirements including in relation to insider lists, disclosure of inside information and reporting of suspicious orders and transactions.

CSMAD sets minimum requirements for EU Member States' criminal sanctions regimes for market abuse.

The first in-depth review of EU MAR since its implementation was carried out by ESMA, with the outcomes published in September 2020. ESMA's recommendations will feed into the European Commission's review of EU MAR.

## What's on the horizon?

- EU MAR required the Commission to submit a report on EU MAR and, if the Commission considered this to be appropriate, a proposal for amendments to EU MAR, by 3 July 2019. In September 2020, ESMA published a report on EU MAR. The Commission's report has yet to be published.
- The recently published EU Listing Act package (see **Slide 21**) includes changes to the rules under EU MAR on share buy-backs, market soundings, issuer obligations, managers' disclosures and other matters. Most of the changes to EU MAR took effect on 4 December 2024. Amendments to EU MAR with respect to issuer disclosures will apply from 5 June 2026.
- In 2025, ESMA is expected to continue working on regulatory and supervisory convergence measures further to the implementation of the EU Listing Act amendments to EU MAR.
- In 2025, ESMA will continue focusing on the impact of social media on market surveillance and market integrity and may revise its guidance on this topic. ESMA will also monitor the convergent implementation and application of the market abuse rules stemming from EU MAR, to identify new forms of market abuse and threats to market integrity. ESMA will also keep on monitoring the deployment of existing accepted market practices (AMPs) and will deliver opinions with respect to new or revised AMPs. If needed, ESMA will consider updating its opinion on points for convergence in relation to AMPs on liquidity contracts.

Read more on this development [here](#).





# EU T+1 SETTLEMENT



**17/01/25:** Deadline for ESMA to submit a report on shortening the settlement cycle. Report was published prior to the deadline, in November 2024.

**2025-2026:** ESMA expects to be engaged on an ongoing basis on progress toward T+1 settlement in the EU.

**Q1:** ESMA establishing the governance structure for the move to T+1 settlement.

## EU T+1 Settlement

Fast-moving developments are taking place globally to shorten settlement times for transactions in equities and fixed income markets. Some jurisdictions have already moved to T+1 settlement (US, Canada, Mexico, India). Others (such as UK, Switzerland) have set a proposed date for the move to T+1.

Expected benefits of shortening the settlement cycle include better mitigation of counterparty risk due to reduction in processing times, coupled with the fact that market participants are exposed to risk for shorter duration. However, compressing the cycle would also bring operational challenges. Particular challenges may arise in cross-border settlement (time zone, mismatch with FX T+2 settlement times) and for those that rely on manual processes.

Speaking in July 2024, ESMA Chair Verena Ross commented that, given that the EU markets are strongly interlinked, a misalignment in the settlement cycle between the UK, the EU and Switzerland could be damaging.

ESMA was mandated under CSDR REFIT (see **Slide 16**) to submit a report by 17 January 2025 on its assessment of shortening the settlement cycle. ESMA ran a call for evidence October-December 2023 on shortening the settlement cycle and published a feedback report in November 2024.

## What's on the horizon?

- ESMA's [report](#) on its assessment of the shortening of the settlement cycle in the European Union was published in November 2024. ESMA recommends The migration to T+1 should be achieved in Q4 2027, preferably 11 October 2027 and preferably coordinated with the T+1 transition in UK and Switzerland.
- A move to T+1 is likely to require changes to the EU CSDR and existing Level 2 regulations, as well as further regulatory guidance.
- In 2025, ESMA expects to continue working on progress towards T+1 settlement, being actively involved in preparatory work and coordination with the relevant public and private sector stakeholders towards shortening of the settlement cycle.
- As outlined in a [joint ESMA, Commission and ECB statement](#) in October 2024, ESMA, in close coordination with national competent authorities, DG FISMA and the ECB's DG MIP has agreed to establish a governance structure, incorporating the EU financial industry, as soon as possible to oversee and support the technical preparations of any future move to T+1. ESMA's work is underway in Q1 2025.
- China is already operating at T+0 and Japan, Singapore, Australia are all actively considering a move to real time settlement. In its report, ESMA stated its view that the conditions in which a move to T+1 would occur in the EU should not prevent a later move to T+0 and that the discussion on the possibility to further shorten the settlement cycle to T+0, including the role that new technologies may play here, should continue following a successful transition to T+1.





# FINANCIAL COLLATERAL DIRECTIVE



**February 2025:** Commission Work Programme for 2025 due to be published. May include further work on FCD review.

**March 2025:** ESMA expected to publish an update on implementation of the EU DLT Pilot Regime.

## Review of EU financial collateral directive

The Financial Collateral Directive (FCD) facilitates the cross-border use of financial collateral primarily by removing national law formalities and offering harmonised protections against insolvency challenges in certain cases. It also ensures that certain close out netting provisions are enforceable in accordance with their terms.

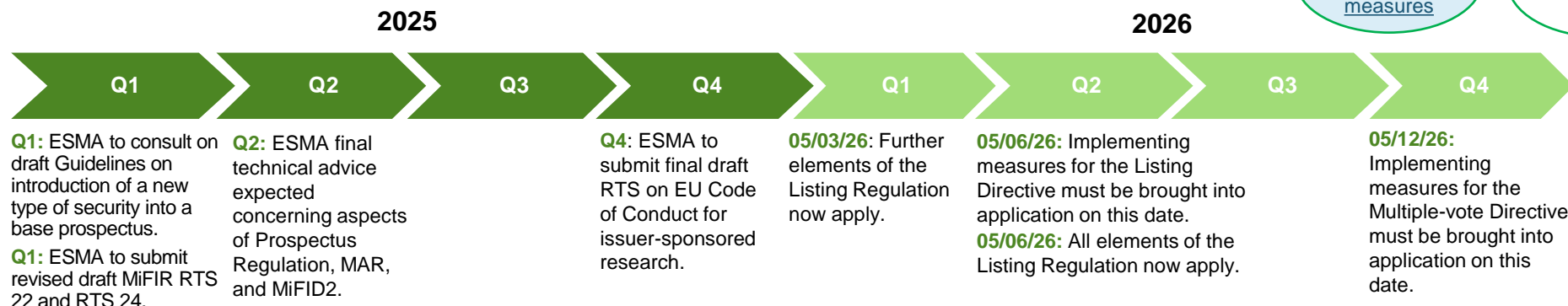
The Commission launched a consultation on the functioning of the FCD in February 2021, in parallel with a consultation on the functioning of the Settlement Finality Directive given that the two Directives are closely connected in the post-trade context.

Read more on this development [here](#).

## What's on the horizon?

- The Commission consultation closed on 7 May 2021 and the Commission published a [report](#) on its review on 28 June 2023. The Commission concluded that the FCD has worked well and needs no major revisions. However, the Commission highlighted that :
  - Extending the scope of the FCD to additional market participants such as Payment Institutions and Electronic Money Institutions warrants further consideration and monitoring;
  - To keep up with market and regulatory developments, the current list of eligible financial collateral under the FCD (i.e., cash, financial instruments and credit claims) could be reviewed to consider whether its scope should be extended, but noting that and such extension would have to meet the requirements under FCD, including key concepts such as 'possession' and 'control' of the financial collateral to ensure, for example, that the collateral provider is prevented from disposing of the collateral; and
  - The FCD can apply to DLT based collateral provided that the collateral complies with the conditions set out in the FCD. However, for cryptoassets to qualify as financial instruments, the ownership provision, possession and control requirements of the FCD might potentially raise issues. The results of the EU DLT Pilot Regime (a related provision under the EU's Digital Finance Strategy) might provide further insights on how these issues might be addressed.
  - ESMA is required to publish annual reports on the functioning of the EU DLT Pilot Regime, the first of which was due 24 March 2024. ESMA issued an update by way of [letter](#) in lieu of its first report. ESMA is expected to issue a further update in March 2025.
- It remains to be seen if the Commission work programme for 2025 to be published in February 2025 will include further planned work on review of the FCD.

# EU LISTING ACT PACKAGE



## EU Listing Act package

The EU “Listing Act” package to improve the attractiveness of EU capital markets was published in the official journal on 14 November 2024 and entered into force on 4 December 2024. The package comprises:

- i. [The Listing Directive](#) ((EU) 2024/2811) introducing targeted adjustments to MiFID2 (see **Slide 11**) to enhance visibility and facilitate listing of companies (especially SMEs) on EU stock exchanges, to introduce regulation for issuer-sponsored research, and to repeal the original EU Listing Directive to enhance legal clarity.
- ii. [The Listing Regulation](#) ((EU) 2024/2809) amending the EU Prospectus Regulation, the EU Market Abuse Regulation (MAR) and EU MiFIR to streamline and clarify listing requirements applying on primary and secondary markets, while maintaining an appropriate level of investor protection and market integrity.
- iii. [The Multiple-vote Directive](#) ((EU) 2024/2810) on multiple-vote share structures.

EU Member States must bring implementing measures for the Listing Directive and the Multiple-vote Directive into application by 5 June 2026 and 5 December 2026 respectively. The Listing Regulation will apply partly from 4 December 2024, partly from 5 March 2026 and fully from 5 June 2026. ESMA has been mandated to prepare technical advice, Level 2 and Level 3 measures to support and supplement the package.

Read more on this development [here](#), [here](#) and [here](#).

## What’s on the horizon?

- In Q1 2025, ESMA expects to submit revised draft technical standards to the Commission following its [consultation](#) on Review of MiFIR RTS 22 on transaction data reporting under Art. 26 and RTS 24 on order book data to be maintained under Art. 25 of MiFIR (closed 17 January 2025).
- In Q1 2025, ESMA expects to consult on draft Guidelines on when a supplement is to be considered to introduce a new type of security into a base prospectus.
- ESMA expects to publish final reports in Q2 2025 following the following consultations/calls for evidence:
  - [Consultation](#) on draft technical advice concerning the Prospectus Regulation and on updating the CDR on metadata (closed 31 December 2024).
  - [Call for evidence](#) on ESMA advice on harmonising rules on civil liability pertaining to securities prospectuses under the Prospectus Regulation (closed 31 December 2024).
  - [Consultation](#) on draft technical advice concerning MAR and MiFID2 SME Growth Markets (closes 13 February 2025).
  - [Consultation](#) on draft technical advice on the amendments to the research provisions in the MiFID2 Delegated Directive (closes 28 January 2025).
- Following its [consultation](#) on draft RTS for the establishment of an EU Code of Conduct for issuer-sponsored research (closes 18 March 2025), ESMA will submit final draft RTS to the Commission by 5 December 2025.

# EU SECURITISATION REGULATION REVIEW



2025

2026



**Early 2025:** Commission considering feedback to its targeted consultation on the functioning of the EU securitisation framework.

**February 2025:** Commission Work Programme for 2025 due to be published. Likely to include further details of the securitisation regulation review.

## Securitisation regulation review

As part of the capital markets union (CMU) action plan, the Commission conducted a review of the EU securitisation framework. Fulfilling its mandate under Article 46 of the Securitisation Regulation (SR), the Commission published a report in October 2022, which set out a stock take on the SR's functioning and highlighted some targeted non-legislative improvements to the framework.

More recently, in April and June 2024 the European Council called on the Commission to accelerate work on all identified measures under the CMU. Separately, the reports of [Christian Noyer](#), [Enrico Letta](#) and [Mario Draghi](#) recommended relaunching the securitisation market as a means of strengthening the lending capacity of European banks, creating deeper capital markets, building a European Savings and Investments Union and increasing the EU's competitiveness.

With this in mind, the Commission conducted a targeted consultation on the functioning of the EU securitisation framework between October and December 2024, the responses to which will feed into the review of the securitisation framework to be considered by the Commission in 2025.

Read more on Securitisation and CMU [here](#) and [here](#).

## What's on the horizon?

- In its October 2024 [consultation](#), the Commission noted that issuance and investment barriers remain high, impeding the EU economy from fully reaping the benefits that securitisation can offer. Originators and investors argue that issuance and investment barriers are partly driven by the conservativeness of specific aspects of the regulatory framework, such as transparency and due diligence requirements, as well as the capital and liquidity treatment of securitisations.
- The Commission sought feedback on a broad range of issues including:
  - The effectiveness of the securitisation framework
  - Scope of application of the Securitisation Regulation
  - Due diligence requirements
  - Transparency requirements and the definition of public securitisation
  - Supervision
  - The STS standard
  - A Securitisation Platform
  - Prudential and liquidity treatment of securitisation for banks
  - Prudential treatment of securitisation for insurers
  - Prudential framework for IORPs and other pension funds
- Commission President Ursula von der Leyen's [Political Guidelines](#) for the 2024-2029 Commission outlined the intention to propose a European Savings and Investments Union (SIU), including banking and capital markets. The Commission is expected to set out its work plan in February 2025, which is likely to contain more detail on the role of securitisation in the SIU and next steps toward reform of the securitisation framework in this context.

# EU PRIIPS REGULATION



**January 2025:**  
Trilogue negotiations expected to begin on PRIIPs Amending Regulation adopted by the Commission in May 2023.

**H2 2025:** Agreement may be reached among co-legislators on PRIIPs Amending Regulation.

## PRIIPs Regulation

The PRIIPs Regulation obliges manufacturers of packaged retail insurance-based and investment products (PRIIPs) to produce a concise pre-contractual disclosure document, the Key Information Document (KID), where such products are made available to retail investors. It also obliges persons who advise upon or sell PRIIPs to provide investors with the KID. It sets out rules on the content and format of the KID, as well as guidance for its review and timing of delivery.

Proposals to Amend the PRIIPs Regulation as part of the EU retail investment package are proceeding through the EU legislative process.

## What's on the horizon?

- The Commission has reviewed the PRIIPs Regulation as part of a wider assessment of the EU's retail investment strategy. The retail investment package was adopted in May 2023, comprising a Directive and a Regulation relating to retail investment reforms (see **Slide 24**) The package includes a legislative proposal to make targeted amendments to various aspects of the PRIIPs Regulation, including the KID (**PRIIPs Amending Regulation**).
- The Commission proposal for the PRIIPs Amending Regulation contained provisions relating to clarifications of scope, removable of the KID comprehension alert, a new 'at a glance' section, a new section on sustainability, and provisions on revisions of KIDs and presentation of KIDs to retail investors. Both the Council and the European Parliament have made suggested amendments.
- Trilogue negotiations are expected to begin in January 2025.
- The Commission proposal provided that the PRIIPs Amending Regulation would take effect 18 months after its entry into force. However, this period might be adjusted in trilogues.







## **EU DEVELOPMENTS**

### II. ESG



# EU ESG: IN THIS SECTION

[View related UK measures](#)

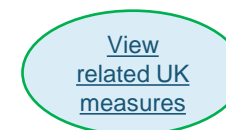


## EU ESG Developments

EU Sustainable Finance Disclosure Regulation .....	<a href="#">27</a>
EU Taxonomy Regulation .....	<a href="#">28</a>
EU Anti-Greenwashing Directive .....	<a href="#">29</a>
EU ESG Ratings Regulation .....	<a href="#">30</a>
EU Corporate Sustainability Due Diligence Directive (CS3D) .....	<a href="#">31</a>
EU Green Bond Regulation .....	<a href="#">32</a>
EU Sustainable Finance Omnibus Regulation .....	<a href="#">33</a>



# EU SUSTAINABLE FINANCE DISCLOSURE REGULATION (SFDR)



2025

2026



**2025:** Commission expected to adopt the RTS on content and presentation of PAI and product disclosures in 2025.

**21/05/25:** Transitional period ends for ESMA Guidelines on fund names.

**June 2025:** Commission SFDR Review expected in June 2025.

**Q3-Q4:** ESAs' annual report expected on the extent of voluntary disclosure of PAI under Article 18 of SFDR.

**02/07/26:** ESG Ratings Regulation applies to marketing communications involving ESG Ratings.

## SFDR

The Sustainable Finance Disclosure Regulation (SFDR) aims provide transparency to investors about the sustainability risks that can affect investments' value and about the adverse impacts such investments have on the environment and society. It also aims to strengthen investor protection and improve comparability of products.

SFDR requires financial market participants and financial advisers to disclose at entity and product level how they integrate sustainability risks and principal adverse impacts in their investment decision making processes. It also requires additional product disclosures for financial products making sustainability claims.

SFDR started to apply in 2021. However, staggered implementation deadlines and the development of supplementary technical standards have meant that firms' implementation projects continued long past this date.

The European evaluated the SFDR in 2023 and [consulted](#) on possible measures to improve the framework, which may result in changes to disclosure requirements and potentially a categorisation system for financial products. The ESAs also published a [joint Opinion](#) on review of the SFDR in June 2024. The Commission's SFDR Review proposal is expected in June 2025.

Read more on this development [here](#) and [here](#).

## What's on the horizon?

- The ESAs submitted a [final report](#) to the Commission on 4 December 2023 on amendments to the RTS on the content and presentation of principal adverse impact (PAI) and product disclosures. The Commission was originally expected to adopt the RTS in 2024. It is now expected to do so in 2025.
- Between September and December 2023, the Commission consulted on SFDR implementation and on options to improve the framework. The focus is on assessing shortcomings in the SFDR to improve legal certainty, enhancing usability and improving the legislation's role in mitigating greenwashing. The Commission is expected to adopt a **SFDR Review** proposal in June 2025.
- In December 2024, the Platform on Sustainable Finance (PSF) published a report on its [proposals for categorisation of financial products](#) under SFDR. The PSF is suggesting three categories for product categorisation under SFDR: sustainable, transition and ESG collection. The PSF report will feed into the Commissions SFDR Review proposal.
- In May 2024, ESMA published [Guidelines](#) on funds' names using ESG or sustainability-related terms. The Guidelines have applied since 21 November 2024, subject to a transitional period for funds in existence before that date. The transitional period runs until 21 May 2025.
- From 2 July 2026, the ESG Ratings Regulation (see **Slide 30**) will amend SFDR Article 13 (Marketing Communications) to provide that financial market participants and financial advisers issuing and disclosing ESG ratings as part of their marketing communications will need to comply with that Regulation.

# EU TAXONOMY REGULATION



2025

2026



**End-January 2025:** PSF expected to publish its report on data and usability of the EU Taxonomy.  
**05/02/25:** PSF call for feedback closes.

**2025:** PSF expected to issue final recommendations on review of Climate Delegated Act and addition of activities to the EU Taxonomy.  
**2025:** Commission expected to conduct a review of the Disclosures Delegated Act and Climate Delegated Act.

## Taxonomy regulation

The Taxonomy Regulation sets out criteria that an activity must satisfy to be referred to as 'environmentally sustainable'. Two such criteria are that the activity must contribute substantially to at least one 'environmental objective' and that the activity must not cause significant harm to an 'environmental objective'.

The six 'environmental objectives' are set out in the Taxonomy Regulation. The Taxonomy Regulation also creates disclosure obligations for certain products that are within the scope of the related Sustainable Finance Disclosure Regulation (SFDR).

Read more on this development [here](#).

## What's on the horizon?

- Under Article 8 of the Taxonomy Regulation, undertakings that fall within the scope of the Corporate Sustainability Reporting Directive (CSRD) must report in their annual reports to what extent their activities are covered by the EU Taxonomy (Taxonomy-eligibility) and comply with the criteria set in the Taxonomy delegated acts (Taxonomy-alignment). These obligations have applied from financial years starting on or after 1 January 2024. Other companies that do not fall under the scope of CSRD can decide to disclose this information on a voluntary basis.
- The Taxonomy Regulation is supplemented by four delegated acts: (i) the Climate Delegated Act ((EU) 2021/2139); (ii) the Taxonomy Complementary Delegated Act ((EU) 2022/1214); (iii) the Taxonomy Environmental Delegated Act ((EU) 2023/2486); and (iv) the Disclosures Delegated Act ((EU) 2021/2178).
- The Disclosures Delegated Act specifies the content, methodology and presentation of information to be disclosed by non-financial undertakings and financial undertakings (asset managers, credit institutions, investment firms and insurance and reinsurance undertaking) concerning the proportion of environmentally sustainable economic activities in their business, investments or lending activities. Under the Disclosures Delegated Act, which supplements Article 8 of the Taxonomy Regulation, financial undertakings have been required to disclose certain key performance indicators from 1 January 2024.
- The Commission has been conducting work to enhance the usability of the Taxonomy and has produced a range of [online tools](#) to guide users. The Commission tasked the Platform on Sustainable Finance (PSF) with delivering recommendations to: (i) ensure the taxonomy criteria and disclosures are usable on the ground for all actors in scope; and (ii) enhance the usability of the taxonomy for non-EU players or economic activities conducted outside the EU. The PSF is expected to report in February 2025.
- The Commission will review the Disclosures Delegated Act and Climate Delegated Act during 2025. The PSF issued a [call for feedback](#) seeking responses by 5 February 2025 on preliminary recommendations for the review of the Climate Delegated Act and the addition of activities to the EU taxonomy.



# EU ESG RATINGS REGULATION

[View related UK measures](#)



2025

2026



**02/01/25:** ESG Ratings Regulation in force from this date. Implementation period runs to July 2026.

**02/10/25:** Deadline for submission by ESMA of draft RTS under Articles 6(3), 12(9), 16(5), and 23(4) and guidelines under Article 29(1).

**02/10/25:** Date by which ESMA to develop guidelines under Article 49(3) on amendments to SFDR on disclosures in marketing communications.

**02/07/26:** ESG Ratings Regulation applies from this date.

**02/08/26:** Deadline – ESMA notifications by larger ESG ratings providers.

**02/11/26:** Deadline – ESMA notifications by small ESG ratings providers and authorisation/recognition applications by larger ESG ratings providers.

## EU regulation of ESG ratings providers

ESG ratings providers offer products that opine on the ESG characteristics or exposure of products and firms. Provision of ESG ratings plays an important role in the ESG ecosystem.

The ESG Ratings Regulation was published in the Official Journal on 12 December 2024. Its provisions are designed to address: (i) lack of transparency on the characteristics of ESG ratings, their methodologies and their data sources; (ii) the lack of clarity on how ESG rating providers operate; and (iii) conflicts of interest at ESG rating providers' level.

The ESG Ratings Regulation is intended to complement and avoid duplication of requirements in existing legislation such as the Sustainable Finance Disclosure Regulation (SFDR), the Taxonomy Regulation, the Corporate Sustainability Reporting Directive (CSRD) and the EU Green Bonds Regulation.

Read more on this development [here](#).

## What's on the horizon?

- The [ESG Ratings Regulation \(EU\) 2024/3005](#) was published in the Official Journal on 12 December 2024 and entered into force on 2 January 2025. It is set to apply directly across the EU from 2 July 2026.
- A transitional regime will apply to ESG Rating providers that were already operating in the EU on 2 January 2025. 'Small' providers must notify ESMA by 2 November 2026 if they wish to continue offering their services. Larger providers must notify ESMA by 2 August 2026 and apply for authorisation or recognition by 2 November 2026.
- Among other things, the Regulation sets out provisions to:
  - Introduce an authorisation requirement for ESG ratings providers (a lighter-touch temporary registration regime will operate for small ESG rating providers based in the EU), with providers to be directly supervised by ESMA;
  - Introduce a regime for third country ESG ratings providers wishing to provide ESG ratings in the EU;
  - Set out transparency requirements and principles on the integrity and reliability of ESG rating activities; and
  - Impose obligations relating to the independence and management of conflict of interests of ESG rating providers.
- There are numerous exemptions from the scope of the Regulation which benefit from close reading. Among others, the Regulation will not apply to internal or private ESG ratings that are not intended for public disclosure or distribution, raw ESG data or credit ratings. ESG ratings provided on a reverse solicitation basis by third country providers are also outside scope provided certain conditions are met.
- ESMA has been mandated to develop a range of technical standards (RTS and ITS) and guidelines to supplement the Regulation and is expected to consult during 2025 on RTS to be submitted to the Commission by 2 October 2025.

# CORPORATE SUSTAINABILITY DUE DILIGENCE DIRECTIVE (CS3D)

[View related UK measures](#)



2025

2026



**24/07/24:** CS3D has been in force since this date.

**26/07/26:** Member States to adopt and publish national implementing measures for CS3D by 26 July 2026.

**2025/2026:** Commission potentially to call for technical advice from ESAs and/or consult designated experts in Member States to assist in formulation of delegated acts under Arts. 3(2) and 16 and guidelines under Art.19 of CS3D.

**26/07/26:** Latest date by which Commission to produce report on due diligence requirements for regulated financial undertakings.

## CS3D

The Corporate Sustainability Due Diligence Directive (**CS3D**) sets out an EU legal framework on sustainable corporate governance, including cross-sector corporate due diligence along global value chains.

The main effect of the CS3D will be to introduce obligations on in-scope EU and non-EU companies to adopt and implement due diligence policies and processes to identify and address adverse human rights and environmental impacts (known as human rights and environmental due diligence, or "**HREDD**") with which the companies may be involved through their own operations, through those of their subsidiaries or through the business relationships in their value chain.

HREDD must be conducted **upstream** (i.e., on providers of goods or provision of services to the company) and **downstream** (i.e., on those involved in distribution, transport and storage of a company's products). Article 22 of CS3D will also require in-scope companies to adopt climate transition plans but those already reporting a transition plan under CSRD will be deemed to comply with this CS3D requirement.

Read more on this development [here](#), [here](#), and [here](#).

## What's on the horizon?

- [CS3D](#) entered into force on 24 July 2024. Member States must adopt and publish implementing measures by 26 July 2026, with phased deadlines for compliance starting on 26 July 2027.
- CS3D will apply to large EU companies and large non-EU companies active in the EU.
  - **EU Companies** are defined as: (i) companies with more than 1000 employees and a net global turnover of more than EUR450 million; or (ii) ultimate parent companies of groups that reach these thresholds; or (iii) companies (or ultimate parent companies of groups) with franchising or licensing agreements in the EU (separate thresholds apply).
  - **non-EU Companies** are defined as companies or ultimate parent companies of groups: (i) that have a EUR450 million net turnover generated in the EU, with no requirement to meet an employee threshold; or (ii) with franchising or licensing agreements in the EU (with the same separate thresholds as apply to EU companies).
- **Regulated financial undertakings** (as defined in CS3D) must conduct upstream HREDD but have been exempted from the requirement to conduct due diligence on their downstream value chain. However, this may change. By 26 July 2026 at the latest, the European Commission is required to submit a report on the necessity and extent of any inclusion of the financial sector within the scope of the CS3D (Recital 98 and Article 36, CS3D).
- AIFs and UCITS are exempt from the Directive, but their managers fall within the definition of regulated financial undertakings.
- CS3D does not mandate any Level 2 technical standards but the Commission is to adopt delegated acts under Articles 3(2) and 16 and guidelines under Article 19. One delegated act (due by 31/03/27) will specify the content of the annual statement on CS3D compliance that in-scope companies must publish on their website. This delegated act will be designed to ensure there is no duplication in reporting for companies subject to reporting under Article 4 of SFDR (see **Slide 27**).

# EU GREEN BOND REGULATION



2025

2026



**21/12/24:** Most of the provisions of the EU Green Bond Regulation have applied from this date.

**21/12/24:** Date by which ESMA was to submit first set of final draft RTS and ITS to Commission (Arts. 23(7), 27(2), 28(3), 33(7)).

**21/12/25:** Date by which ESMA to submit draft ITS and RTS to the Commission (Arts. 24(2), 26(3), 29(4), 30(3), 31(4), 42(9)).

**21/06/26:** Expiry of the transitional regime for external reviewers. From this date external reviewers shall provide services only after they have been registered by ESMA.

## EU Green Bond Regulation

The EU Green Bond Regulation entered into force on 20 December 2023 and has applied from 21 December 2024.

The Regulation is designed to deliver the commitment in the European Green Deal Investment Plan of 14 January 2020 for a uniform standard for environmentally sustainable bonds.

The EU Green Bond Regulation sets out a voluntary EU framework for green use of proceeds bonds, including those issued by a special purpose vehicle in the context of a securitisation transaction (see **Slide 22** for securitisation developments). To obtain the 'EuGB' label, the issuer needs to allocate the proceeds from the bond issuance in full to finance (or refinance) assets, capex or opex aligned with the EU taxonomy set out in the EU Taxonomy Regulation.

Read more on this development [here](#), [here](#) and [here](#).

## What's on the horizon?

- The [EU Green Bond Regulation \(EU\) 2023/2631](#) entered into force on 20 December 2023 and mainly applies from 21 December 2024. However, by way of derogation, certain provisions applied from 20 December 2023 and others will apply from 21 June 2026 (Article 72).
- Key elements of the Regulation are:
  - Compliant bonds will have the 'European Green Bond' or 'EuGB' designation. Issuers' home state National Competent Authorities will supervise issuers' compliance with the standard.
  - For designation, all proceeds of EuGBs must be invested in economic activities aligned with the Taxonomy Regulation (subject to a flexibility pocket of 15% for those activities not yet covered by Taxonomy technical screening criteria and certain specific activities). To issue a European Green Bond, an issuer must produce a Prospectus Regulation compliant prospectus; prepare a European Green Bond factsheet; and use an **external reviewer** to provide (i) before the issuance of a European Green Bond, a 'pre-issuance review of European Green Bond factsheet' and; (ii) after the full allocation of its proceeds, a 'post-issuance review of allocation report'.
  - A registration and supervisory framework for external reviewers of European Green Bonds, which will be directly supervised by ESMA. A transitional regime for external reviewers runs until 21 June 2026.
  - Provisions allowing some voluntary disclosure requirements for other environmentally sustainable and sustainability-linked bonds issued in the EU, such as those issued under the ICMA principles.
- ESMA has been given a range of mandates to develop ITS, RTS for submission to the Commission by 21 December 2024 and 21 December 2025.
- External reviews of European Green Bonds, as well as external reviews and second-party opinions on bonds marketed as environmentally sustainable, sustainability-linked bonds, and bonds, loans and other types of debt instruments marketed as sustainable, will fall outside the scope of the new ESG Ratings Regulation (see **Slide 30**) to the extent that such external reviews and second-party opinions do not contain ESG ratings issued by the external reviewer or the second-party opinion provider.



# SUSTAINABLE FINANCE OMNIBUS REGULATION



**26/02/25:** Expected date for publication of the Omnibus Simplification Package.

## Proposed Omnibus Regulation

Following the [informal meeting](#) of heads of state or government, Budapest, 7-8 November 2024, Commission President Ursula von der Leyen [announced](#) that the Commission intends to introduce an “Omnibus Regulation” designed to reduce red tape in companies’ reporting obligations without “changing the content” of the law.

In terms of potential scope and subject matter, it is understood the proposal would streamline the reporting requirements of existing sustainable finance legislation to reduce overlaps and redundancies. Ms von der Leyen said “...we will look at the triangle of the Taxonomy Regulation, the Corporate Sustainability Reporting Directive and the Corporate Sustainability Due Diligence Directive.”

## What’s on the horizon?

- The Commission’s [indicative College Agenda](#) to 5 March 2025 indicates that the ‘Omnibus Simplification Package’ is expected to be launched on 26 February 2025.
- No further information is available at this time.



**EU DEVELOPMENTS**

III. PRUDENTIAL

# PRUDENTIAL: IN THIS SECTION

[View related UK measures](#)



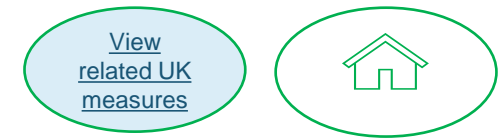
## EU Prudential Developments

CRR3/CRD6 .....	<a href="#">36</a>
EU IFD/IFR .....	<a href="#">37</a>
CMDI Reform .....	<a href="#">38</a>





# EU IFD/IFR



**2025:** EBA and ESMA final advice to the Commission on potential reforms to IFR/IFD expected.

**February 2025:** Commission Work Programme for 2025 due to be published. Potentially to include further details of the IFR/IFD review.

## EU IFD/IFR

The Investment Firms Directive (IFD) and Investment Firms Regulation (IFR) created a new harmonised prudential regime for EU investment firms, replacing the application of the CRDIV prudential regime.

While certain larger investment firms remain treated as credit institutions and subject to the capital regime under CRDIV, firms that are not subject to CRDIV are subject to the new IFD and IFR prudential regime.

The IFD/IFR regime includes requirements on capital, consolidation, reporting, governance and remuneration. The IFD and IFR are supported by numerous Level 2 implementing and regulatory technical standards (ITS and RTS) and Level 3 guidelines.

In 2025, we may see further details of potential reforms to the package.

Read more on this development [here](#) and [here](#).

## What's on the horizon?

- Article 60 of IFR and Article 66 of IFD mandate the Commission to submit a report to the Council and to the Parliament regarding multiple aspects of the IFD and IFR. In its report, the Commission may include a legislative proposal to amend the prudential framework applicable to investment firms.
- The Commission report was due by 26 June 2024. The Commission issued a [call for advice](#) to ESMA and EBA seeking advice by 31 May 2024 on the following aspects of the framework:
  - Categorisation of investment firms including the conditions to qualify as small and non-interconnected investment firms and the conditions to qualify as credit institutions.
  - The adequacy of the IFR/IFD prudential requirements, including the scope of K-factors, on prudential consolidation and liquidity requirements.
  - Interactions with the CRR/CRD, implications of the adoption of the banking package, especially on the application of the market risk framework, variable remuneration and investment policy disclosure.
  - Future proofing the IFR/IFD regime, in particular with reference to the impact of crypto-assets to investment firms' activities as well as UCITS/AIF.
  - Considerations on the risk related to ESG factors.
  - Specific considerations on commodity and emission allowance dealers and on energy firms.
- ESMA and EBA are yet to issue their final advice, following a joint [discussion paper](#) in June 2024. The final advice is now expected in 2025.
- IFR/IFD reform may be included in the Commission's 2025 Workplan, which is expected in February 2025.
- In 2025 the Commission is expected to adopt an amending IFR Commission Implementing Regulation on reporting of information on certain K-factor requirements, following [draft ITS](#) submitted by EBA in December 2024.

# CMDI REFORM



**2025:** inter-institutional negotiations continuing on the CMDI package.

## Crisis Management and Deposit Insurance (CMDI) reform

The Commission has reviewed the EU CMDI framework set out in the Bank Recovery and Resolution Directive (BRRD) the Single Resolution Mechanism Regulation (SRMR) and the Deposit Guarantee Schemes Directive (DGSD) with a view to making improvements to the framework to:

- improve its efficiency, flexibility and coherence;
- ensure depositors receive equal treatment; and
- give depositors more protection, including a possible common deposit protection mechanism.

## What's on the horizon?

- The current EU CMDI framework is set out in the Bank Recovery and Resolution Directive (BRRD) and Deposit Guarantee Scheme Directive (DGSD) adopted in 2014. For eurozone and other banks subject to the SSM in the Banking Union, this framework is supplemented by the Single Resolution Mechanism Regulation (SRMR) which created a single resolution mechanism (SRM) in which the Single Resolution Board (SRB) acts as the resolution authority for significant and cross-border banks and the Single Resolution Fund (SRF) provides pre-funded resolution financing arrangements.
- Following consultations in early 2021 on general and technical issues in the CMDI framework the Commission published legislative proposals for revisions to the CMDI framework in April 2023. The legislative package is expected make significant amendments to the BRRD, the SRMR and the DGSD. It comprises the following legislative proposals:
  - a Directive amending the BRRD (BRRD3);
  - a Regulation amending the SRMR (SRMR3);
  - a Directive amending the DGSD (DGSD2);
  - a Directive amending the BRRD and SRMR on the methods for the indirect subscription of instruments eligible for meeting a bank's loss absorbency requirements (the daisy chain amendments).
- The European Parliament and the Council both finalised their negotiating positions in 2024 and the first inter-institutional 'trilogue' meeting took place on 17 December 2024. Trilogues will continue in H1 2025 and are expected to be protracted due to the size of the package and some significant differences of opinion between the co-legislators.
- Once the package is adopted and in force, most of the measures will apply 18 months later.

Read more on this development [here](#).

The background of the slide is a blurred image of a financial chart. It features a grid of blue lines, a green line representing a moving average, and several candlesticks in red, green, and yellow. The overall color scheme is dark blue with vibrant highlights from the chart elements.

**EU DEVELOPMENTS**  
III. CROSS-SECTORAL

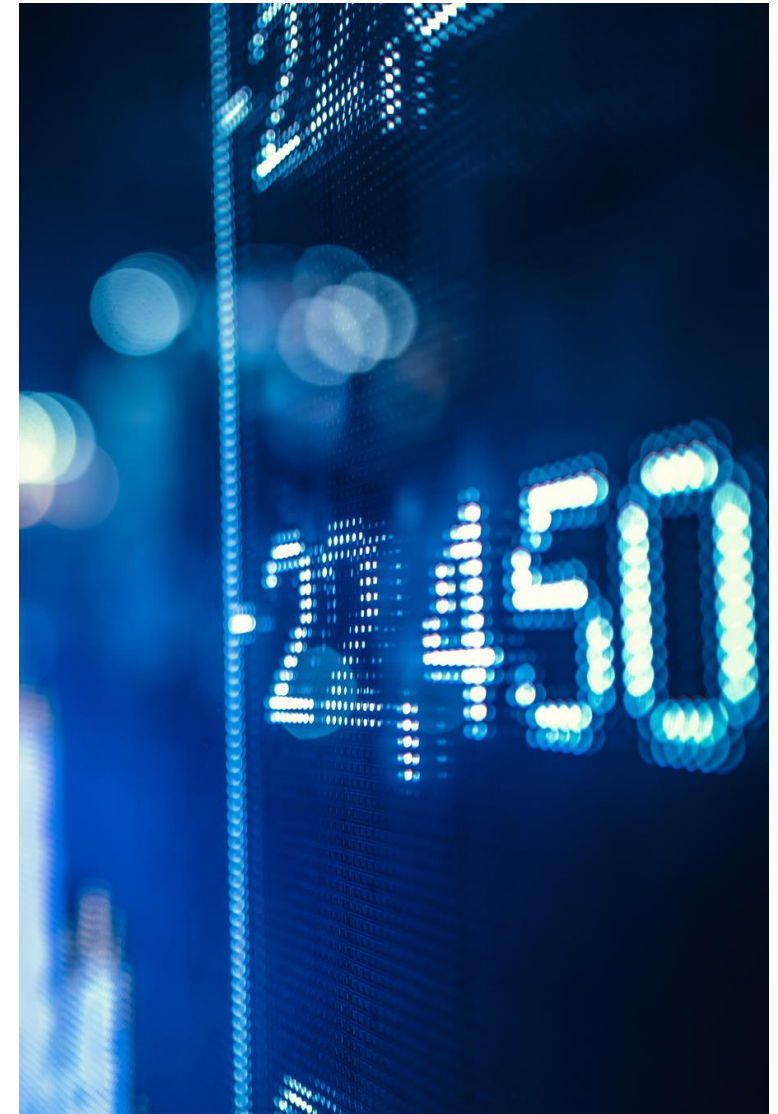
# EU CROSS-SECTOR: IN THIS SECTION

[View related UK measures](#)



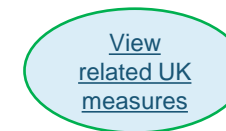
## EU Cross-sectoral Developments

EU DORA .....	<a href="#">41</a>
European Single Access Point (ESAP) ....	<a href="#">42</a>
Distance Marketing of Financial Services..	<a href="#">43</a>
Insolvency Reform .....	<a href="#">44</a>
Shareholder Rights Directive (SRD2) .....	<a href="#">45</a>
PSD3/PSR and Open Finance (FIDA) .....	<a href="#">46</a>
New EU AML/CTF Framework .....	<a href="#">47</a>
EU AI Act.....	<a href="#">48</a>





# EU DORA



2025

2026



**17/01/25:** DORA and related Directive apply.

**31/03/25:** NCAs to send details of systemic financial entities to ESAs.

**H1:** Commission and ESAs finalising outstanding Level 2 materials. EBA reviewing existing ICT guidelines.

**30/04/25:** NCAs to send registers of information on contractual arrangements to ESAs.

**H2:** First designations of critical ICT third-party service providers expected to be made.

**31/01/26:** NCAs to send details of systemic financial entities to ESAs.

**31/03/26:** NCAs to send registers of information on contractual arrangements to ESAs.

## EU Digital Operational Resilience Act (DORA)

Regulation (EU) 2022/2554 on digital operational resilience for the financial sector (**DORA**) was published in the Official Journal of the European Union in December 2022 and entered into force on 16 January 2023.

DORA puts in place a detailed and comprehensive framework on digital operational resilience for EU financial entities. EU entities must ensure they have the capacity to build, assure and review their operational integrity to ensure that they can withstand all types of disruptions and threats relating to information and communication technologies (ICT). DORA introduces an EU-level oversight framework to identify and oversee ICT third party service providers deemed “critical” for financial entities.

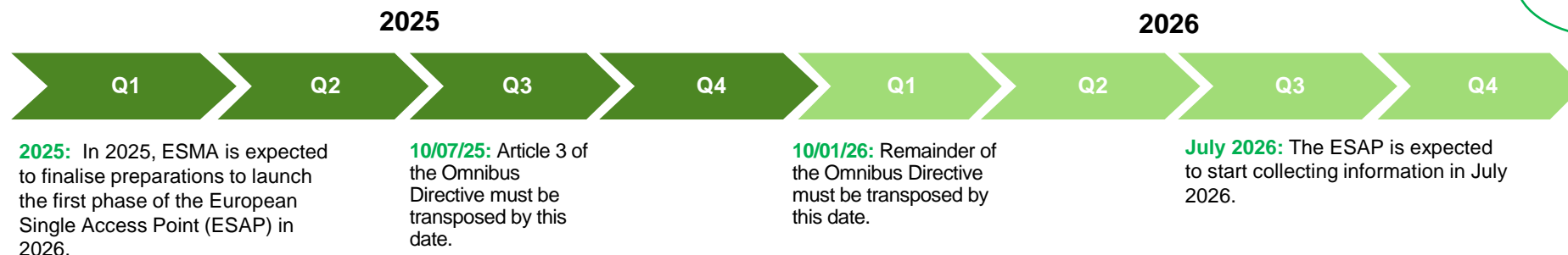
DORA will be supported by Level 2 technical standards and Level 3 guidelines, many of which were delivered in 2024 but some of which are still under development.

Read more on this development [here](#), [here](#) and [here](#).

## What’s on the horizon?

- [DORA](#) applies from 17 January 2025. There is no phased implementation and the ESAs [made clear](#) that financial entities were expected to be compliant from day 1. On the same date, the related [Directive](#) applies, amending operational resilience requirements in a number of existing EU directives, including the UCITS Directive, the AIFMD and MiFID II.
- In November 2024, the ESAs adopted a [Decision](#) concerning the reporting by national competent authorities (NCAs) to the ESAs of information necessary for the designation of critical ICT third party service providers in accordance with Article 31(1)(a) of DORA. To be able to assess criticality, the ESAs need to be sent annually: (1) the registers of information on contractual arrangements on the use of ICT services provided by ICT third-party providers to be maintained and updated by financial entities under DORA; and (2) the information regarding financial entities that rely on relevant ICT third-party service providers and that are identified as systemic by NCAs under Commission Delegated Regulation (EU) 2024/1502 (except credit institutions as EBA already has that information). In 2025, these items are required by 30 April 2025 and 31 March 2025 respectively.
- In addition to finalising the Level 2 and Level 3 mandates under DORA, the EBA is engaged in an exercise to review and, if necessary, update its existing guidelines on ICT risk management to align with DORA.
- In 2025, ESMA will be monitoring DORA compliance of entities it directly supervises.
- In 2025, 2025, the ESAs plan to start the collection of fees for the oversight of CTPPs under DORA.

# EUROPEAN SINGLE ACCESS POINT (ESAP)



## European Single Access Point (ESAP)

The ESAP Regulation will enable ESMA to create and maintain a single access point to financial and non-financial company data for investors. This data is currently fragmented across EU Member States, in many access points, in different languages and in various digital formats. The ESAP will instead provide free and non-discriminatory information about EU companies and investment products, regardless of where in the EU they are located or originated.

The ESAP is part of the Commission's second Action Plan on Capital Markets Union (CMU). It is designed to facilitate access to funding for EU companies and contribute to achieving the CMU objective of making it easier and safer for citizens to invest.

## What's on the horizon?

- The [ESAP Regulation](#) was published in the Official Journal on 20 December 2023 and entered into force on 9 January 2024. It was accompanied by an Omnibus Regulation and an Omnibus Directive, which entered into force on the same date and which amend a range of relevant EU legislation to specify the information that is to be made accessible in the ESAP, as well as certain characteristics of that information in relation to formats.
- Article 3 of the Omnibus Directive must be transposed by Member States by 10 July 2025. The remainder of the Directive must be transposed by 10 January 2026.
- From a timing perspective, the ESAP is expected to start collecting information in July 2026, while the publication of the information will start no later than July 2027 and gradually phased in.
  - Phase I will include in ESAP's scope information relating to the Short Selling Regulation, Prospectus Regulation and Transparency Directive.
  - Six months after the ESAP has been made public (i.e., 48 months after its entry into force), Phase II will begin – scope will include among other things information relating to SFDR, Credit Rating Agencies Regulation and the EU Benchmarks Regulation.
  - Phase III (the final phase) will include relevant information from around 20 additional pieces of legislation, including MiFIR, CRR and the EU Green Bonds Regulation.



# INSOLVENCY REFORM



**2025:** The European Parliament and the Council will continue to consider the proposed Directive during 2025.

## Directive harmonising certain aspects of insolvency law

Divergence between EU Member States' national insolvency regimes has long been a structural barrier to cross-border investment.

The Commission adopted a legislative proposal [harmonising certain aspects of insolvency law](#) on 7 December 2022 aimed at harmonising certain aspects of insolvency law. The proposal meets Action 11 of the Capital Markets Union (CMU) Action Plan, which is to introduce minimum harmonisation or increased convergence in targeted areas of non-bank insolvency law. This proposal focuses on formal insolvency, complementing the EU Restructuring framework introduced in 2019 which covered pre-insolvency/rescue measures.

The proposal is expected to increase legal certainty and the efficiency and duration of insolvency proceedings as well as to improve value recovery.

There have been calls by both the [Eurogroup](#) and the [ECB Governing Council](#) to redouble efforts on insolvency reform as a key part of achieving CMU.

Read more on this development [here](#) and on CMU [here](#).

## What's on the horizon?

- The European Parliament and the Council will continue to consider the proposed Directive during 2025. The Commission's proposal covers the key elements set out below.
  - EU measures proposed to harmonise insolvency laws;
  - New pre-pack insolvency processes;
  - Measures for simplified liquidation;
  - A standardising mandatory duty for directors to file for insolvency;
  - Measures standardising claw back action;
  - Measures on availability of asset tracing registers and online auctions; and
  - Measures to mandate fact sheets on different insolvency laws.
- Under the Commission's proposal, the Directive would enter into force the day following its publication in the Official Journal. Member States would then be required to transpose the provisions into their national law within 2 years. A Commission review of the Directive's application and impact is also envisaged 5 years after its entry into force.
- The Council reached a [partial general approach](#) in November 2024 (with [adjustments](#) in January 2025).
- It is expected that momentum will increase in H1 2025, following a [commitment](#) by the Polish Council Presidency to include this initiative in its areas of focus.

# SRD2



**11/02/25:** Commission Work Programme 2025 expected. May include proposals on shareholder rights.

## SRD2

The original Shareholder Rights Directive (SRD) established rules promoting the exercise of shareholder rights at general meetings (GMs) of companies with offices in the EU and whose shares were admitted to trading on a regulated market within the EU.

The revised Shareholder Rights Directive (SRD2) introduced amendments to SRD to enable shareholders to exercise voting and information rights in EU companies traded on regulated markets across the EU.

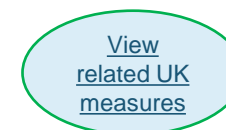
Amendments to the SRD addressed perceived shortcomings relating to transparency and a lack of shareholder engagement. The amendments relate to the link between directors' pay and performance, related party transactions, advice given by proxy advisers and facilitation of the cross-border exercise of voting and information rights.

EU Member States were required to transpose SRD2's amendments to SRD by 10 June 2019. Review clauses in Articles 3f(2) and 3k(2) of the SRD require the Commission to report on aspects of the regime.

## What's on the horizon?

- By 10 June 2023, the Commission was due to report on and, if appropriate, propose amendments to provisions on:
  - Shareholder identification, transmission of information and facilitation of exercise of shareholder rights; and
  - Implementation of the provisions on the transparency of proxy advisers.
- The Commission requested that both ESMA and the EBA be involved in the preparation of the input to be provided regarding Chapter Ia of the SRD2, in particular Articles 3a-3e, which regulate companies' and intermediaries' rights and obligations regarding 9 shareholder identification, transmission of information and the facilitation of the exercise of shareholder rights. ESMA was also asked to provide input on the implementation of Article 3j of the SRD2, which regulates the transparency of the proxy advisory industry.
- On 27 July 2023, ESMA and the EBA published a [report](#) on Implementation of SRD2 provisions on proxy advisors and the investment chain.
- The Commission's report is still awaited. The Commission Work Programme 2025 expected to be delivered on 11 February 2025 and may include proposals on shareholder rights.

# PSD3 AND OPEN FINANCE: EU FINANCIAL DATA ACCESS AND PAYMENTS PACKAGE



**H1 2025: PSD3/PSR:** Council to agree its negotiating position.

**2025/2026:** Member States to develop measures for implementation of PSD3.

**Q1-H1 2025: FIDA:** Inter-institutional negotiations to take place with a view to political agreement and adoption.

## EU financial data access and payments package

In June 2023 the Commission put forward a financial data access and payments package, comprising:

- proposals for a new Payment Services Directive (**PSD3**);
- a Payment Services Regulation (**PSR**); and
- a Regulation on a framework for financial data access (**FIDA**).

The current Payment Services Directive (PSD2), and the second e-money Directive, will be repealed and together become PSD3 and be complemented by the new PSR.

The package includes proposals to further level the playing field between banks and non-banks, improve the functioning of open banking, combat fraud and improve consumer rights.

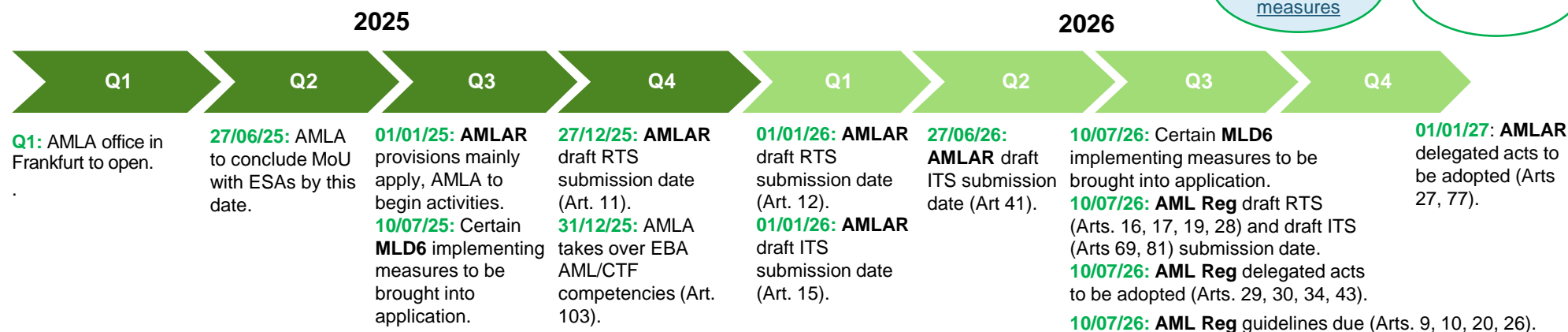
The financial data access regulation will promote open finance, by establishing a framework of clear rights and obligations to manage customer data sharing in the financial sector beyond payment accounts. The proposals are continuing through the EU legislative process.

[Read more on this development here.](#)

## What's on the horizon?

- The **PSD3** and **PSR** proposals combine the existing payment services and electronic money regimes into a single set of proposals.
  - PSD3, which will need to be transposed into national law by EU Member States, covers the authorisation and supervision of payment institutions and e-money issuers. PSD3 also amends the Settlement Finality Directive (**SFD**) (see **Slide 19**) definitions of "institution" and "participant" (Art. 2 of SFD) to add payment institutions to the list of institutions that can participate directly in payment systems designated by a Member State under the SFD.
  - The PSR sets out harmonised conduct of business requirements for payment services including the rights and obligations of the parties involved.
- The **FIDA** proposal builds upon and expands the scope of the existing third-party provider (TPP) access provisions in PSD2, extending the open banking principle to other types of accounts and financial products under a broader "open finance" initiative. It introduces financial sector-specific rules as envisaged by Chapter III of the proposed EU Data Act.
- While PSD3 and PSR do not materially change the current list of regulated payment services, under the Commission's proposals, firms' existing licenses will only remain valid for 30 months after PSD3 enters into force. This means that existing payment institutions and e-money institutions would be required to reapply for a licence under the new regime within 24 months of PSD3 coming into force.
- In terms of implementation, under the Commission's proposals: (i) PSD3 Member States must transpose and apply implementing legislation from 18 months after entry into force (apart from the SFD amendments which are to apply from 6 months after entry into force); (ii) PSR would apply from 18 months after entry into force; and (iii) FIDA's provisions would apply 18-24 months following entry into force.
- In H1 2025, the co-legislators will begin trilogue negotiations on FIDA. On PSD3/PSR, the European Parliament finalised its negotiating position late 2024 but the Council has not yet agreed its general approach. Taking forward the Council's work on PSD3/PSR is a key priority for the Polish Presidency of the Council in H1.

# NEW EU AML AND CTF FRAMEWORK



## MLD4, MLD5 and the new AML and CTF package

MLD4 contains the EU’s anti-money laundering (AML) and Counter-terrorist financing (CTF) framework. MLD5 made targeted amendments to MLD4 to increase transparency around owners of companies and trusts through the establishment of public beneficial ownership registers, prevent risks associated with the use of virtual currencies for terrorist financing, restrict the anonymous use of pre-paid cards, improve the safeguards for financial transactions to and from high-risk third countries and enhance Financial Intelligence Units’ access to information.

In 2024, an ambitious new package of legislative proposals was finalised, intended to modernise, strengthen and reshape the regulatory, institutional and supervisory AML framework, by establishing a Single AML Rulebook directly applicable in all Member States and an EU AML Authority (AMLA). This is intended to lead to an integrated and more centralised EU AML and CTF supervisory system.

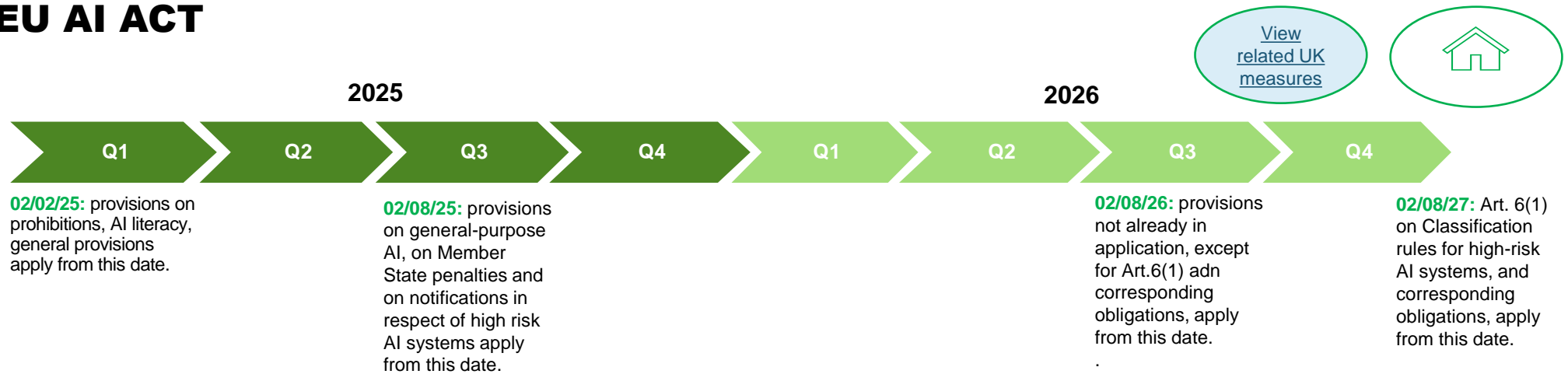
The new framework is entering into application on a phased basis.

Read more on AML/CTF developments [here](#).

## What’s on the horizon?

- Adopted by the Commission in July 2021, the package of new legislative proposals was finalised 2023-2024 and comprises:
  - The [revised recast Wire Transfer Regulation](#) to ensure traceability of transfers of funds and cryptoassets for AML and CTF purposes. Adopted in May 2023, it has applied from 30 December 2024 to payment services providers and cryptoasset services providers.
  - The [AML Regulation \(AMLAR\)](#) (in force 25 June 2024), establishing a new EU AML and CTF authority. AMLA will be fully operational by 2028. It will oversee all national supervisors (including non-financial sector) and directly supervise certain high-risk institutions. Provisions of the AMLA Regulation apply variously from 26 June 2024, 1 July 2025 and 31 December 2025.
  - The [AML Regulation \(AML Reg\)](#) (in force 9 July 2024), a new regulation on AML and CTF, containing and expanding certain provisions moved from MLD4 to make them directly applicable.
  - [MLD 6](#) (in force 9 July 2024), a sixth directive on AML and CTF, containing provisions governing the institutional AML and CTF system at Member State level (e.g. beneficial ownership registers).
- The new framework will require an AMLA/ESAs MoU and the development of a number of Level 2 and Level 3 provisions supporting the new Single AML Rulebook. Submission and adoption deadlines run from 2025 to 2027 meaning AMLA’s direct supervision will begin from 2028:
  - AMLAR:** AMLA must submit a range of draft RTS and ITS to the Commission by deadlines between December 2025 and June 2026. The Commission is also mandated to adopt delegated acts by January 2027.
  - AML Regulation:** AMLA must submit draft RTS and ITS to the Commission by July 2026 and develop guidelines by deadlines in July 2026 and July 2027. The Commission is also mandated to adopt delegated acts.
  - MLD6:** Member States must apply certain implementing measures from 10 July 2025 and 10 July 2026.

# EU AI ACT



## EU AI Act

The Commission published a proposal for a Regulation on artificial intelligence (AI) in April 2021. The resulting [EU AI Act](#) entered into force on 1 August 2024 and its provisions will apply on a phased basis.

The EU AI Act sets out rules relating to the placing on the market, putting into service and use of AI systems in the EU, as well as transparency requirements and rules on market monitoring and surveillance.

The rules will apply proportionately according to level or risk.

- AI uses that are deemed to present unacceptable risk will be prohibited.
- High risk AI systems and their providers, users/deployers and other operators will be subject to detailed requirements (including conformity assessment, risk and quality management, data governance, documentation and record-keeping, registration, transparency, human oversight, accuracy, robustness and cyber security).
- Certain other AI systems will be subject to transparency requirements.

Read more on this development [here](#), [here](#) and [here](#).

## What's on the horizon?

- The EU AI Act will apply to all sectors including financial services, except for private, non-professional use of AI. The measures in the Act will extend to:
  - providers placing on the market or putting into service AI systems in the EU;
  - users ("deployers") of AI systems located in the EU;
  - providers and deployers based outside the EU to the extent the output produced by the AI system is used in the EU; and
  - other actors in the AI value chain such as importers and distributors of AI systems.
- The EU AI Act is a complex and technical piece of legislation, and it is to be supplemented by Level 2 legislation, Level 3 guidelines and other supporting documentation, with a limited number having been set to specific timelines.
- Providers of GPAI models will be able to rely on codes of practice to demonstrate compliance with applicable requirements, until a harmonised standard is published. Accordingly, and to enable providers to demonstrate compliance on time, codes of practice are to be ready at the latest 9 months after the entry into force of the EU AI Act (i.e., by 2 May 2025), with the AI Office having to take the necessary steps to that effect. Mechanisms have been put in place in case codes of practice cannot be finalised within a given timeframe.
- Financial institutions looking to launch or use AI will need to analyse the extent to which they qualify under the EU AI Act as providers or users of AI systems, or another 'operator' in the AI value chain and comply with the associated requirements according to the risk classification of the system.





**UK DEVELOPMENTS**

I. MARKETS



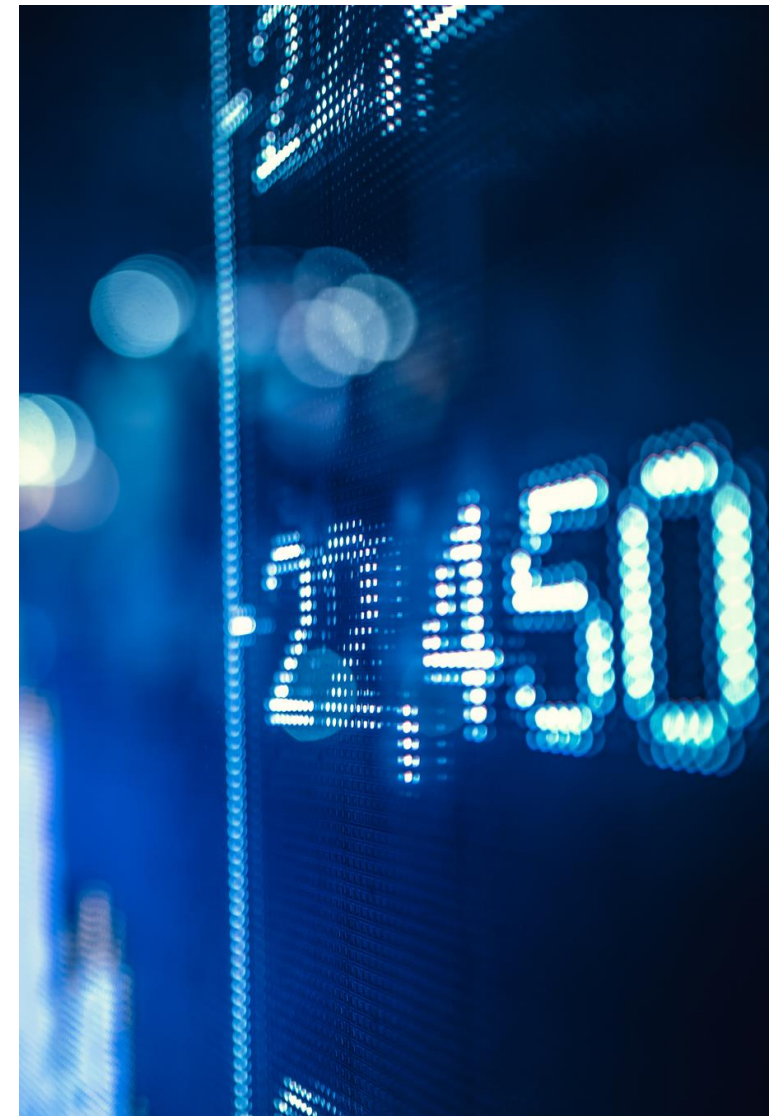
# UK MARKETS: IN THIS SECTION

[View related EU measures](#)



## UK Markets Developments

UK Smarter Regulatory Framework .....	<a href="#">51</a>
MIFID/R and Wholesale Markets Review ...	<a href="#">52</a>
Market data: UK Consolidated Tapes .....	<a href="#">53</a>
PISCES .....	<a href="#">54</a>
UK T+1 settlement .....	<a href="#">55</a>
Developing UK Cryptoassets regime .....	<a href="#">56</a>
Short selling .....	<a href="#">57</a>
Listing and Secondary Capital Raising .....	<a href="#">58</a>
UK Securitisation framework .....	<a href="#">59</a>
UK Retail Disclosure Framework replacing PRIIPs .....	<a href="#">60</a>



# UK SMARTER REGULATORY FRAMEWORK



**Spring 2025:** UK Financial Sector Growth and Competitiveness strategy expected.  
**Q2: 2025:** HM Treasury and regulators expected to update the Regulatory Initiatives Grid.

## Smarter Regulatory Framework

The planned post-Brexit ‘Smarter Regulatory Framework’ (SRF) for the UK is a **multi-year initiative** that will ultimately repeal all EU-derived financial services legislation, to be replaced by a new ‘FSMA-model’ approach involving UK framework legislation along with firm-facing requirements set out in regulatory rules. It is being carried forward by HM Treasury and the financial regulators through:

- **The Financial Services and Markets Act 2023 (FSMA 2023)** which enables review, repeal, reform and restatement of EU-derived (‘assimilated’) financial services legislation (listed in Schedule 1 of FSMA 2023). FSMA 2023 gave HM Treasury and the regulators a range of new powers to enable the new SRF to be put in place.
- The extensive package of **Edinburgh Reforms** published in December 2022 (supplemented by certain aspects of **Mansion House** initiatives published in July 2023 and **November 2024**).

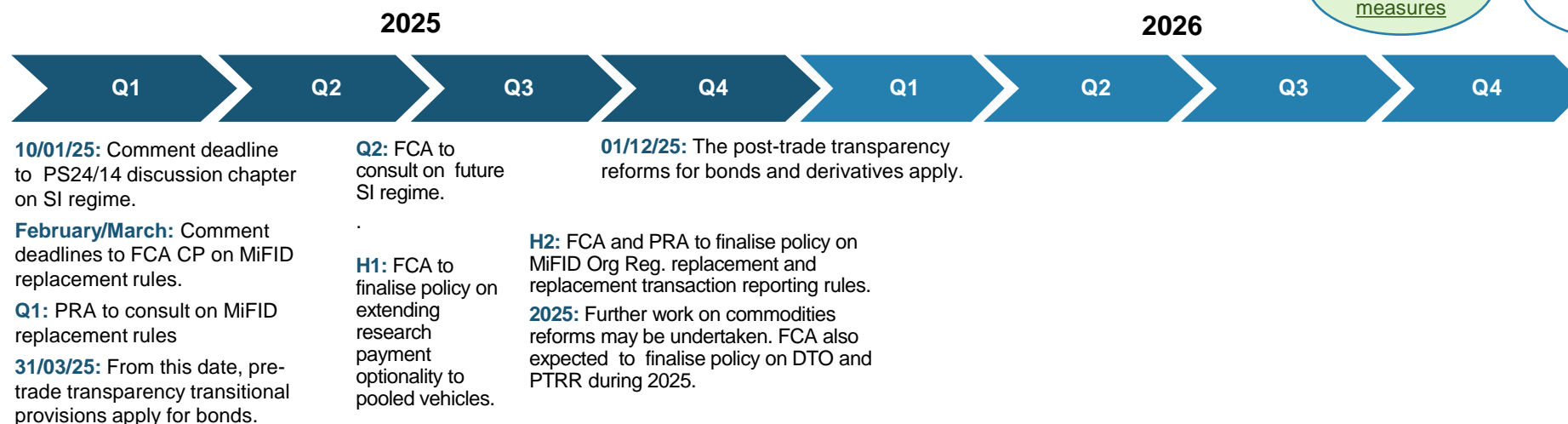
Areas of EU-derived law have been divided into 43 ‘core files’ and some have been allocated into ‘**Tranches**’ (work on a file can span more than one Tranche). Significant progress has been made on Tranches 1 and 2. Files in Tranche 3 were allocated mid-2024 but the new UK government may decide to alter the sequencing.

Work is progressing on the SRF and in 2025 we can expect periodic updates from HM Treasury and the regulators, and timing for further planned work from Q2, with the publication of a new Regulatory Initiatives Grid. Additionally, the SRF programme will likely be impacted by a new Financial Sector Growth and Competitiveness Strategy in Spring 2025.

THE 43 CORE FILES						
TRANCHE ALLOCATIONS						
Tranche 1		Tranche 2		Tranche 3	Tranche unallocated	
Alternative Investment Funds	Bank recovery and resolution	Benchmarks	Capital requirements	CSDs	Consumer Credit	Credit institutions (reorganisation and winding up)
CRAs	Cross-border payments	Deposit guarantee schemes	Distance marketing	EMIR	E-money	Financial collateral arrangements
Financial conglomerates	Insurance Distribution	Insurance mediation	Insurers (reorganisation and winding up)	Interchange fees	Life assurance	Listings
Long term investment funds	Market abuse	Markets in Financial instruments	Money Market funds	Mortgage credit	Motor insurance	Payment accounts
Payment services	PRIPs	Prospectus	Reinsurance	Securities Financing Transactions	Securitisation	Settlement Finality
Shareholder rights	Short selling	Social entrepreneurship funds	Solvency II	SFDR and Taxonomy	Transparency	UCITS
			Venture Capital Funds			

Read more on this topic [here](#), [here](#), [here](#), and [here](#).

# MIFID/R AND WHOLESALE MARKETS REVIEW



## MiFID/R and WMR

The Wholesale Markets Review (**WMR**) identified areas of reform to better calibrate the post-Brexit regulatory framework to the UK's secondary markets.

FSMA 2023 has played a key role in delivering the outcomes of the WMR by: (i) making immediate changes to retained EU law (including UK MiFIR) to deliver the WMR proposals considered highest priority; and (ii) delivering other proposals through the planned repeal and revocation framework for retained EU law which is set out in the Act.

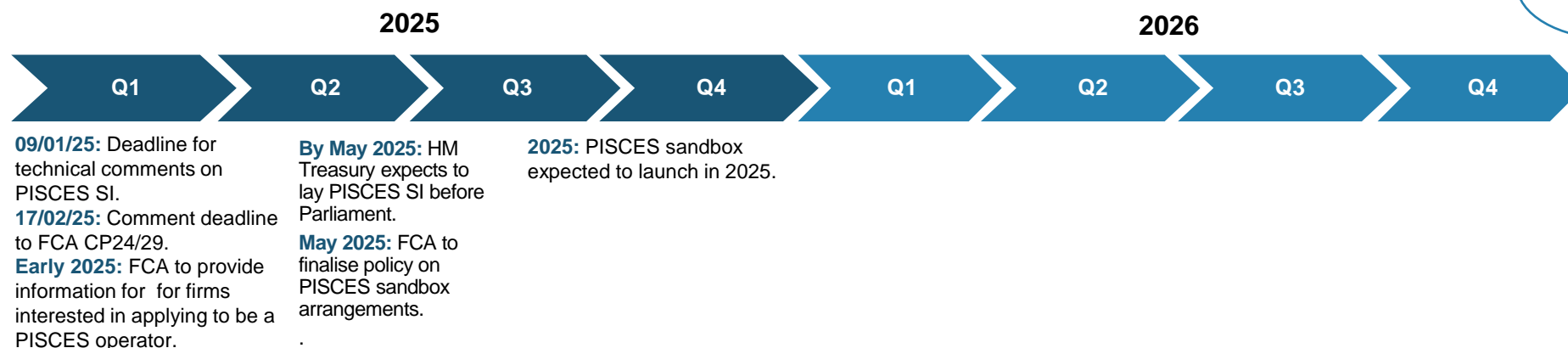
The '**Smarter Regulatory Framework**' programme (see **Slide 51**) has built on the recommendations of WMR by including MiFID/MiFIR in Tranches 1 and 2 of the government's repeal and reform programme, as well as including other measures to reform the UK wholesale market. In 2025, we can expect further consultations and policy and the implementation of further reforms.

Read more on this topic [here](#), [here](#), and [here](#).

## What's on the horizon?

- Apart from a small number which were not taken forward, the recommendations of the Wholesale Markets Review (WMR) have been actioned under transitional amendments to the UK MiFID/R framework by FSMA 2023 or under pre-existing or new FCA rulemaking powers. Eventual repeal and replacement of the UK MiFID/R framework will take place in tandem with replacement regulatory rules. Meanwhile, a range of further developments will progress in 2025.
- **MiFID framework** – in late 2024 HM Treasury laid out [next steps](#) on reform of the MiFID/R framework and FCA issued a CP on transferring [the MiFID Org Reg](#) into its handbook and a DP on [transaction reporting](#). The PRA [plans](#) to consult in Q1 2025 on equivalent Rulebook changes. Both regulators expect to issue finalised policy in H2 2025. The FCA is also expected to finalise policy on the derivatives trading obligation (DTO) and post trade risk reduction (PTRR) following [consultation](#) in July 2024.
- **Bond/derivatives markets transparency and bonds consolidated tape** – The FCA's finalised policy ([PS 24/14](#)) makes significant changes to the transparency regime, with certain aspects taking effect on 1 December 2024, and transitional measures taking effect on 31 March 2025. The revised post-trade rules take effect 1 December 2025, after which the proposed consolidated tape for bonds can go-live (see **Slide 53** for details).
- **Future SI regime** – The FCA included a discussion chapter in PS24/14 on the future of the SI regime, inviting comments by 10 January 2025. The FCA proposes to consult on the SI regime in Q2 2025.
- **Intermittent trading venue** – Progress on what has been named PISCES is outlined on **Slide 54**.
- **Investment research** – The Investment Research Review (IRR) announced in the Edinburgh reforms resulted in FCA finalising rule changes in 2024 (PS24/9) for a new option of paying for investment research. The FCA expects to finalise policy in H1 2025 following consultation in late 2024 ([CP24/21](#)) on extending the optionality to pooled vehicles.
- **Commodities** – In line with WMR, HM Treasury [legislated](#) to simplify the ancillary activities exemption for commodities firms. Implementation of other WMR recommendations with a view to implementing a new commodities derivatives regime by 2027 (on which FCA [consulted](#) in 2023) is currently paused. We may see further progress in 2025.





## PISCES

One proposal in the Wholesale Markets Review (**WMR** - see **Slide 52**) was for a new type of trading venue should be established for SMEs with a market capitalisation of less than £50 million. The government [announced](#) in July 2023 at Mansion House that it would instead proceed with establishing a new 'intermittent' trading venue for private company shares. This was the preferred approach of respondents to the WMR.

New 'FMI Sandbox' powers in FSMA 2023 will be used to establish the **Private Intermittent Securities and Capital Exchange System (PISCES)**, a new regulated market to be used for sale of existing shares in unlisted UK and overseas companies.

It is intended that, alongside the UK's listing reforms (see **Slide 58**), which will make it quicker and easier for companies to raise capital, PISCES will make private secondary markets more transparent and efficient. For companies, PISCES should also provide a stepping-stone to listing on public markets.

The PISCES sandbox is expected to launch in 2025 and to run for five year period.

Read more on this topic [here](#).

## What's on the horizon?

- PISCES will be developed using a 'financial markets infrastructure (FMI) sandbox'. This will be the second use of the FSMA 2023 FMI Sandbox powers (following the creation of the Digital Securities Sandbox). Establishment requires HM Treasury to make secondary legislation under FSMA 2023 for the legal framework and for the FCA to make rules and guidance in relation to applications, and the operation and oversight of the sandbox.
- In November 2024, HM Treasury set out its [proposed approach](#), along with a [draft statutory instrument \(PISCES SI\)](#) which will provide the legal framework for the PISCES Sandbox.
- In December 2024, the FCA consulted in [CP24/29](#) on PISCES sandbox arrangements, inviting feedback by 17 February 2025 on proposals in relation to:
  - Rules for operators on establishing arrangements for pre- and post-trade disclosures in connection with trading events on PISCES;
  - Requirements for operators on organising and running trading events;
  - Requirements for operators in relation to oversight and prevention of market manipulation;
  - FCA's approach to determining sandbox applications;
  - Requirements for intermediaries establishing consumer protections for retail investors who are individuals and eligible to trade on PISCES; and
  - Proposals for guidance on how existing rules and guidance in the FCA Handbook apply to persons when they are participating in PISCES.
- The FCA will publish further information in early 2025 for firms interested in applying to be a PISCES operator.
- HM Treasury intends to lay the PISCES SI before Parliament by May 2025, The FCA expects to publish its final rules shortly thereafter. Firms wishing to run a PISCES platform will have to apply to the FCA, and once approved will be able to run intermittent trading events.

# UK T+1 SETTLEMENT



**February 2025:** Final recommendations of Accelerated Settlement Technical Group expected. The finalised recommendations will recommend an implementation date and a schedule of work covering the period of transition to T+1, with tasks being identified for completion in 2025, 2026 or by the time of implementation in 2027.

**2025:** Decision over final implementation date to be taken by HM Treasury (with input from the FCA).

**31/12/25:** certain operational changes to facilitate the transition to T+1 should take place by no later than this date.

**11/10/27:** T+1 go-live date.

## UK T+1 Settlement

Fast-moving developments are taking place globally to shorten settlement times for transactions in equities and fixed income markets. Some jurisdictions have already moved to T+1 settlement (US, Canada, Mexico, India). Others (such as UK, Switzerland) have set a proposed date for the move to T+1.

Expected benefits of shortening the settlement cycle include better mitigation of counterparty risk due to reduction in processing times, coupled with the fact that market participants are exposed to risk for shorter duration. However, compressing the cycle would also bring operational challenges. Particular challenges may arise in cross-border settlement (time zone, mismatch with FX T+2 settlement times) and for those that rely on manual processes.

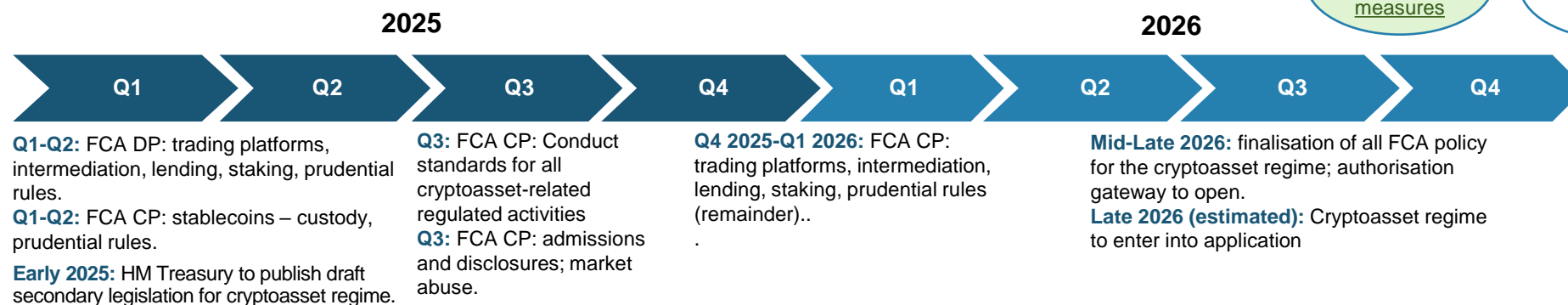
As part of the Edinburgh Reforms in December 2022 (see **Slide 51**), the Chancellor announced the establishment of an industry-led Accelerated Settlement Taskforce (AST). The AST reported in March 2024, recommending, among other things that the UK commit to a move to T+1 settlement no later than 31 December 2027. It has subsequently confirmed the date as 11 October 2027.

A technical group is now tasked with devising a roadmap for implementation of the transition.

## What's on the horizon?

- In March 2024, the UK government [accepted](#) the recommendations of the AST and endorsed the proposed timeframe including the recommendation that the UK seek to align the transition date with the date committed to by other European jurisdictions. The government also accepted the recommendation that certain operational changes to facilitate the transition to T+1 should take place by no later than 31st December 2025.
- The government also established an [Accelerated Settlement Technical Group](#) (ASTG) to develop the technical and operational changes necessary for the UK to transition to T+1, and to set out how these should be implemented. The group is also to determine the appropriate timing for mandating these changes, which should be a date in 2025, and the overall 'go-live' date for T+1.
- In September 2024, the ASTG published a [draft recommendations report and consultation](#), setting out 43 principal recommendations and 14 additional recommendations as well as clarifying which instruments will be in scope of T+1 settlement.
- The finalised recommendations were due at the end of 2024, but the final report has not yet been published and is expected early February 2025. The AST confirmed in January 2025 that the final 'go-live date will be 11 October 2027.
- It is intended that the final version of the recommendations will constitute a 'Post-trade Code of Conduct' to which all UK market participants will be expected to adhere.
- China is already operating at T+0 and Japan, Singapore, Australia are all actively considering a move to real time settlement. In the UK, the AST also considered the potential for a move to T+0 and atomic/instantaneous settlement in due course, but recommended that such a move should not take place until after the move to T+1.

# DEVELOPING UK CRYPTOASSETS REGIME



## Developing UK regulatory regime for cryptoassets

Proposals for a UK regulatory regime for cryptoassets have been under consideration for several years. There have been calls for the UK to act faster in this space and significant progress is expected to be made in 2025 with a view to commencing cryptoasset regulation during 2026. The government aims to promote the UK as a global hub for cryptoasset technology and the top choice for starting and scaling a cryptoasset business.

FSMA 2023 empowered HM Treasury to expand the UK's regulated activities framework (and potentially make use of the new designated activities regime (DAR)) to provide for regulation of cryptoasset related activities. The new UK government plans to introduce regulation in of stablecoins and unbacked cryptoassets simultaneously, rather than take the originally planned two-phase approach, the sequencing of which would have prioritised regulation of fiat-backed stablecoins used as a means of payment.

In 2025 we will see draft legislation and a significant package of regulatory consultations.

Read more on these topics [here](#) and [here](#).

## What's on the horizon?

- Overview:** the government plans to regulate cryptoassets under FSMA 2000, introducing new specified investments and new regulated activities tailored to the stablecoin and other cryptoasset markets. Persons engaged in these activities **in or to** the UK by way of business would require authorisation. The DAR may also be used, should any particular activities in relation to cryptoassets be designated under that regime, which would attach regulatory obligations to those activities but not trigger an authorisation requirement.
- Fiat-backed stablecoins:** HM Treasury will take forward [October 2023](#) proposals to create new regulated activities for issuance and custody of fiat-backed stablecoins. This will form part of the regime for cryptoassets outlined below. A proposal to amend payments regulation to regulate use of fiat-backed stablecoins in payments chains is not proceeding,
- Other cryptoassets:** HM Treasury set out its approach in 2023, in a February [consultation](#) followed by an October [response](#) outlining the intended regulatory outcomes the new regulatory framework would seek to achieve. The cryptoasset framework is expected initially to cover: Issuance and disclosures (resembling the new POAT regime – see **Slide 58**); venue operation (adapted MTF model); cryptoasset investment/risk management (adapted intermediation permissions); custody (adapted safeguarding and administration permissions); lending platform operation (adapted MTF model); lending/borrowing activity (adapted intermediation permissions); staking; market abuse; and tailored prudential rules. Activities such as advice, portfolio management, wholesale lending, mining, protocol validation, and post-trade activities need further consideration and will likely be covered at a future date.
- 2025 activity:** In late 2024 both [HM Treasury](#) and the FCA provided further updates. HM Treasury plans to lay the secondary legislation for the cryptoasset (including stablecoin) regime in early 2025. This will include the mechanism for establishing if a cryptoasset is in scope and a full list of activities that will be regulated. The FCA published a detailed [crypto roadmap](#) for the sequencing of its planned programme of discussion papers (DP) and consultation papers (CP) culminating in release of finalised policy. The regime is intended to go live in 2026.
- The new regime will not endorse or prohibit particular business models, but the FCA will closely scrutinise at the application stage how an applicant plans to manage conflicts of interest and risks to market integrity. Vertically integrated business models will need to comply with rules for each regulated activity they carry on. Where an applicant for authorisation is based overseas, the FCA will decide whether a physical UK presence is required (e.g., require an authorised UK subsidiary of an overseas exchange).



# SHORT SELLING



## Short selling

Revocation and replacement in FCA rules of the assimilated UK version of the EU Short Selling Regulation (**UK SSR**) was allocated to Tranche 2 of the ‘**Smarter Regulatory Framework**’ programme (see **Slide 51**).

HM Treasury and the FCA have been working on a replacement UK short selling regime to enter into force on repeal of the UK SSR. The aim is to ensure that the UK’s approach to regulating the short selling of shares admitted to trading reflects the specificities of UK markets and continues to facilitate the benefits of short selling, whilst also protecting market participants and supporting market integrity.

## What’s on the horizon?

- Following consultation on the appropriate UK framework for short selling, and a further targeted consultation on removal from scope of the sovereign debt and credit default swaps aspects of the regime, the [Short Selling Regulations 2025 \(SSRs\)](#) were made on 13 January 2025. The proposed UK regime replacing will diverge from the EU SSR. Key elements of the SSRs include:
  - Publication by FCA of anonymised aggregated net short positions, replacing the requirement for firms to publicly disclose net short positions above 0.5%;
  - No restrictions on uncovered short selling of sovereign debt or sovereign CDS, and no sovereign debt notification requirements;
  - FCA will make rules on notification of net short positions;
  - FCA rulemaking power to exempt market-making and stabilisation activities (i.e. the FCA can replace the the market maker exemption in the UK SSR);
  - FCA must publish a statement of policy on how it will use its emergency intervention powers; and
  - UK SSR equivalence regime replaced with a new ‘designation’ regime.
- The SSRs partly entered into force (Regs 1-6, 8, 9 and 11) to enable designation of activities (see below) and the FCA to make rules. The remainder of the SSRs will take enter into force on the date of revocation of the UK SSR and related EU-derived legislation, in tandem with entry into application of the new FCA rules.
- As noted above, the SSRs include empowerments for the FCA to specify the firm-facing short selling requirements in its Handbook. The reformed UK short selling regime will be implemented via the new Designated Activities Regime (**DAR**) introduced under FSMA 2023. The DAR provides a enables certain ‘designated’ financial activities to be regulated whether or not the actor is authorised by the FCA to conduct regulated activities. The activities designated in the UK SSR are (i) entering into a short sale of an admitted share; and (ii) Entering into any transaction other than a short sale of an admitted share, where an effect of the transaction is to confer a financial advantage on the person entering into that transaction in the event of a decrease in the price or value of an admitted share.
- The FCA is expected to consult on relevant rule changes in 2025. More detail on timing is likely to be included in HM Treasury and FCA announcements and/or in the next iteration of the Regulatory Initiatives Grid, which is expected in Q2 2025.

# LISTING AND SECONDARY CAPITAL RAISING REFORMS



**Q1 2025:** FCA to publish two consultations on further POATR rules including: (i) consequential changes relating to public offer platforms; and (ii) additional proposals for admissions to regulated markets, including for non-equity securities, following CP24/12 and CP24/13 published on 26 July 2024.

**H1 2025:** FCA intends to finalise the rules for the POATR regime by the end of H1 2025.

## Listing and secondary capital raising reforms

FSMA 2023 enabled the government to reform the UK's prospectus regime, to implement recommendations from Lord Hill's UK Listing Review designed to widen participation in the ownership of public companies, simplify the UK capital raising process, and make the UK a more attractive destination for initial public offerings.

HM Treasury has also been working with the Department for Business, Energy & Industrial Strategy to deliver the recommendations made to government as part of the Secondary Capital Raising Review, and more broadly on reforms to corporate governance, aiming to further enhance the attractiveness of UK public markets.

Read more on this topic [here](#), [here](#) and [here](#).

## What's on the horizon?

- Following Lord Hill's recommendations on the proposed reform of the UK listing regime, the new UKLR regime took effect on 29 July 2024, replacing the Listing Rules.
- As part of the Smarter Regulatory Framework programme (see **Slide 51**), the retained EU Prospectus Regulation will be revoked and replaced by a new regulatory framework created under the Designated Activities Regime (DAR) introduced by FSMA 2023. [The Public Offers and Admissions to Trading Regulations 2024 \(POAT Regulations\)](#) set out the legislative framework to replace the UK prospectus regime. Among other things the POAT Regulations create a new prohibition on public offers of 'restricted securities' in the UK (subject to exemptions and exclusions). They also:
  - establish a new regime for securities 'admitted to trading' on a regulated market or multilateral trading facility (MTF);
  - introduce a new regulated activity of operating an electronic system for public offers of relevant securities; and
  - give the FCA powers to specify the content requirements for a prospectus for admission to trading of 'transferable securities' on a UK regulated market or UK primary MTF.
- Following [pre-consultation engagement](#) in 2023, the FCA issued two consultations in 2024 ([CP24/12](#) and [CP24/13](#)) on its proposed use of new powers. The FCA plans to follow up with two further consultations in Q1 2025 on further aspects of the regime and to finalise its policy by the end of H1 2025.
- The POAT Regulations and the finalised FCA rules will apply on revocation of the UK Prospectus Regulation. The FCA proposes to communicate further in due course its proposed implementation approach and timing.



# UK RETAIL DISCLOSURE FRAMEWORK TO REPLACE UK PRIIPS REGULATION



**20/03/25:** FCA CP24/30 on the CCI regime rules closes on this date.

**2025:** FCA expects to publish finalised policy on the CCI regime during 2025.

**31/12/26:** Exemption for UCITS funds from the requirements of the UK PRIIPS regime expires on this date.

## UK PRIIPs regulation and new UK CCI regime

On UK withdrawal from the EU, the UK onshored the EU PRIIPs Regulation and subsequently made a series of targeted amendments to the UK PRIIPs regime, including extending the exemption from PRIIPs requirements for UCITS until the end of 2026. FSMA 2023 provides for the future revocation of the UK PRIIPs regulation.

In December 2022, the UK began the process of more holistic review of the regime for retail disclosure by publishing consultation and discussion papers on repealing and replacing the UK PRIIPs regime.

In 2025, we can expect the FCA to finalise its policy for the firm-facing rules under the new framework.

## What's on the horizon?

- The UK has extended the exemption for UCITS funds from the requirements of the UK PRIIPs regime until 31 December 2026. The FCA has similarly extended the ability for the manager of a NURS to choose whether to provide a PRIIPs KID or a NURS-KII until 31 December 2026. From 1 January 2027, these funds will need to comply with the requirements of the Retail Disclosure Framework.
- As part of the December 2022 Edinburgh Reforms (see **Slide 51**), HM Treasury consulted between December 2022 and March 2023 on repeal of the UK PRIIPs regulation and its replacement with a more flexible regime for PRIIPs and UCITS disclosures, to be set out in the FCA Handbook.
- In its consultation response on 11 July 2023, HM Treasury confirmed, among other things, that it would entirely remove all PRIIPs firm-facing retail disclosure requirements from legislation, and that UCITS vehicles will be brought into scope of the new retail disclosure regime. HM Treasury also set out its vision for the future UK retail disclosure framework, including some additional tailored powers for the FCA so that it can deliver the regime in respect of certain unauthorised firms and overseas funds. The regime will apply to any firm that manufactures or distributes a CCI to retail investors in the UK. Not all persons or entities who carry out a CCI-designated activity will be an authorised person; however, the legislation empowers the FCA to make rules that also apply to non-authorised persons in relation to their CCI activities.
- [The Consumer Composite Investments \(Designated Activities\) Regulations 2024 \(SI 2024/1198\)](#) were made on 21 November 2024. The regulations entered into force for limited purposes on 22 November 2024 and will apply in full on the revocation of the UK PRIIPs regulation. These regulations set out the legislative basis for the new UK retail disclosure framework. Products formerly under the PRIIPs regime and UCITS disclosure requirements, including overseas funds in the Overseas Funds Regime (OFR), will fall under the umbrella of Consumer Composite Investments (CCIs). All CCI product information rules will be in the FCA Handbook.
- Separately, following a December 2022 discussion paper, the FCA launched a consultation ([CP24/30](#)) on proposed firm-facing rules in December 2024. The FCA envisages a more flexible regime, with firms using their judgement more, focusing on consumer outcomes aligned with the Consumer Duty (see **Slide 78**).
- The CCI regime will apply in tandem with HM Treasury's revocation of the UK PRIIPs regime. It is expected that a transitional period will apply before firms must comply with the new CCI regime.

Read more on this development [here](#), [here](#) and [here](#).



**UK DEVELOPMENTS**  
II. ESG



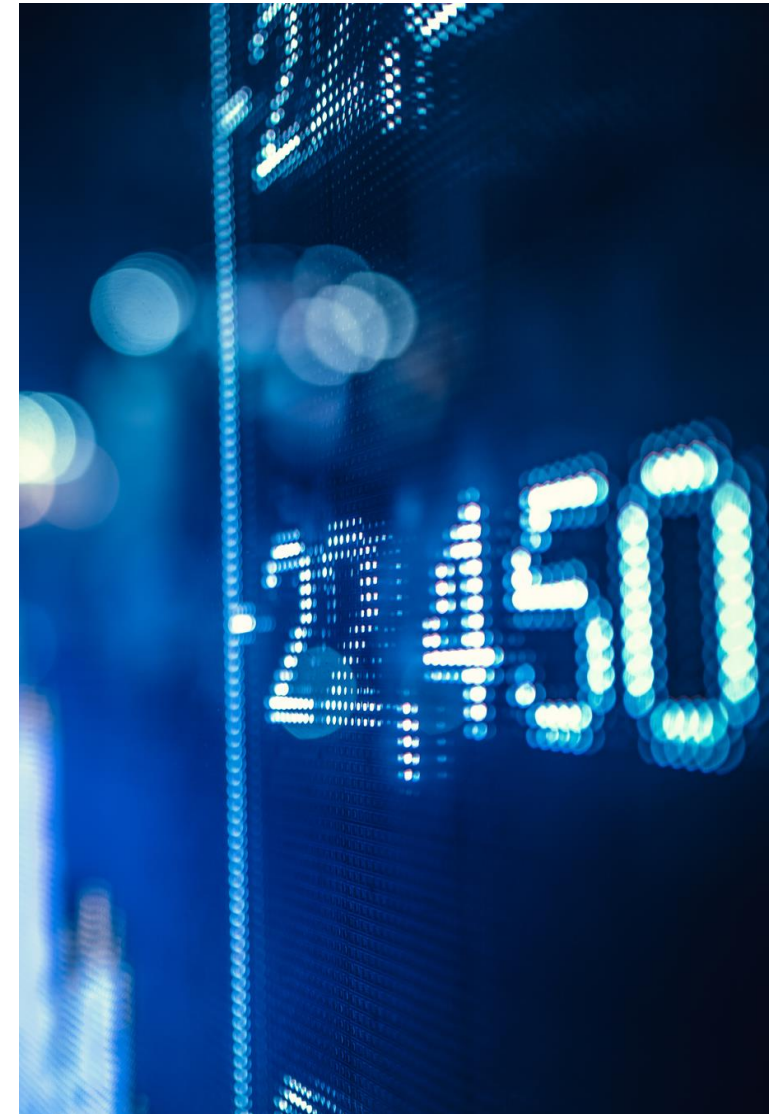
# UK ESG: IN THIS SECTION

[View related EU measures](#)



## UK ESG Developments

UK Green Strategy .....	<a href="#">63</a>
Climate-related disclosures: Sell-side ..	<a href="#">64</a>
Climate-related disclosures: Listed Issuers .....	<a href="#">65</a>
Sustainability Disclosures and Investment Labels .....	<a href="#">66</a>
UK Regulation of ESG Ratings Providers.....	<a href="#">67</a>
Diversity in Financial Services .....	<a href="#">68</a>



# UK GREEN STRATEGY



2025

2026



**06/02/25:** Response deadline for UK Green Taxonomy consultation.

**Spring 2025:** UK Financial Sector Growth and Competitiveness strategy expected.

**Q2:** Next iteration of the Regulatory Initiatives Grid expected.

**H1:** Government to launch consultations on (i) mandatory transition plan requirements for financial institutions and FTSE 100 companies; and (ii) voluntary carbon and nature market principles.

## UK Green Strategy

The UK's '**Smarter Regulatory Framework**' for UK financial services (see **Slide 51**) includes ESG-related initiatives announced as part of the Edinburgh Reforms in 2022 and at Mansion House in 2023.

More recently, at Mansion House in November 2024, the new government stated its intention to create a world-leading framework for sustainable finance, including measures impacting the SRF programme such as a consultation on UK green taxonomy. Other measures were announced in the Labour government's election manifesto and/or take forward some of the ambitions the updated UK [Green Finance Strategy](#) published in 2023.

It is not yet clear what reforms will be made to the Modern Slavery Act 2015 (**MSA**), as recommended by the House of Lords in an October 2024 [report](#) on how the MSA should be updated for international alignment. The report included recommendations on supply chain due diligence (similar to CS3D in the EU). The government [responded](#) in December 2024.

Read more on this development [here](#) and [here](#).

## What's on the horizon?

- In November 2024 the government launched a [call for evidence](#) on the UK's Financial Services Growth & Competitiveness Strategy, which is expected to be published in Spring 2025. Sustainable finance has been identified as one of the priority growth opportunities for the financial sector. Further initiatives may be announced in H2 2025 to support the strategy with the aim of leveraging UK financial services firms to support the transition to a net zero, climate resilient, nature positive economy, and to capitalise on increasing demand globally for sustainable financial products.
- In her [Mansion House speech](#) in November 2024, the UK Chancellor announced the government's ambition to create a world-leading framework for sustainable finance including through the following :
  - **UK green taxonomy** – the government is [consulting](#) until 6 February 2026 on the value case for a UK Green Taxonomy as part of the UK's wider sustainable finance framework.
  - **Corporate sustainability disclosures** – the government plans to consult on streamline sustainability disclosures for economically significant companies – see **Slide 65**.
  - **Transition plans** – the government plans to launch a consultation on introducing mandatory transition plan requirements for financial institutions and FTSE 100 companies – see **Slide 65**.
  - **Transition finance** – working to scale transition finance (provision of funding for meeting the decarbonisation commitments to transition to net zero) by establishing a Transition Finance Council with the City of London Corporation, to carry forward the [recommendations](#) of the Transition Finance Market Review.
  - **ESG ratings providers** - confirmation that ESG ratings providers will be regulated by the FCA. See **Slide 67**.
  - **Voluntary Carbon and Nature Markets** – the government has published a set of [principles](#) for voluntary carbon and nature market integrity, and a [plan to consult](#) in early 2025 on their implementation.
- Further details and timing are likely to be found in the next iteration of the Regulatory Initiatives Grid, which is expected to be published in Q2 2025.

# CLIMATE-RELATED DISCLOSURES – SELL-SIDE



**Q1:** PRA to consult on updating SS 3/19. **Q2:** Next iteration of Regulatory Initiatives Grid expected.

**2025:** PRA to publish thematic findings on banks' processes to quantify the impact of climate risks on expected credit losses.

**2025:** FCA may consult on ESG (including climate-related) disclosures and MIFIDPRU clarifications.

**2025:** BCBS may publish report on a Pillar 3 disclosure framework for climate-related financial risks.

## Climate related disclosures – sell-side

The UK formally committed in 2017 to using the recommended disclosures from the Task Force on Climate-related Financial Disclosures (TCFD) as a basis for mandatory climate related financial disclosures in the UK.

Sell side firms are subject to an expanding range of climate-related disclosures obligations. For banks and PRA regulated investment firms, this includes Pillar III disclosures under the prudential framework, obligations arising under the PRA's expectations as set out in SS3/19, the Companies (Strategic Report) (Climate-related Financial Disclosure) Regulations 2022 and the Listing Rules.

FCA-only regulated MiFID investment firms are not currently required to make specific disclosures under the FCA's MIFIDPRU rules, but the FCA may potentially consult in 2025 on ESG (including climate-related) disclosures and MIFIDPRU clarifications.

## What's on the horizon?

- The FCA was expected to consult during 2024 on ESG disclosures under the Investment Firms Prudential Regime (IFPR), which would affect firms subject to MIFIDPRU. This consultation was not issued and may potentially be issued in 2025 (see **Slide 74**).
- The PRA will in 2025 continue active supervision of PRA-regulated firms' compliance with its expectations under its supervisory statement SS3/19, including its to expectations for disclosures (qualitative and quantitative) against the TCFD framework. The PRA announced in its Business Plan for 2024/2025 that it plans to consult in Q1 2025 on a proposed update to SS3/19, and also intends to publish thematic findings on banks' processes to quantify the impact of climate risks on expected credit losses.
- Developments arising from the UK's Green Strategy (see **Slide 63**) are likely to have a bearing on disclosure obligations, for example one impact of the code of practice for ESG data and ratings providers and the proposed regulatory regime for ESG ratings providers (see **Slide 67**) is that it may help address some of the data gaps which impair firms' ability to make quantitative disclosures.
- Having set out its [early thinking](#) in 2021 on climate change and regulatory capital, in a March 2023 [report](#) on climate related risks and the regulatory capital framework, the PRA explained that it was engaged in ongoing work to establish if there are 'regime gaps' in the capital framework, including with the Basel Committee on Banking Supervision (BCBS) to establish whether climate related risks should be accounted for in banks' Pillar 1 capital framework. No findings have been published so far from that work.
- The next iteration of the Regulatory Initiatives Grid is expected in Q2 2025, which may include details of further planned work of the PRA/BoE in this area.
- At an international level, the BCBS is expected to report in due course following a [consultation](#) on a possible Pillar 3 disclosure framework for climate-related financial risks.



# CLIMATE-RELATED DISCLOSURES – LISTED ISSUERS



**Q1:** ISSB standards endorsement expected.

**Q1:** consultation on exposure drafts and publication of UK SRS.

**H1:** government consultation on mandatory transition plans; FCA consultation on transition plans for listed issuers.

**2025:** FCA to consult on updates to existing TCFD-aligned disclosure obligations for UK SRS.

**Q2:** government consultation on UK SRS disclosures by non-FCA-regulated companies and LLPs.

## Climate-related disclosures – listed issuers

In line with the UK Government's 2020 [roadmap](#) to introduce mandatory TCFD-aligned disclosure requirements across the UK economy by 2025, the FCA first introduced climate-related disclosure rules for listed issuers with a premium listing in 2020 (reporting from 2022), followed by extension of the requirement to standard listed issuers in 2021 (reporting from 2023).

The UK is now working towards adoption of the disclosure standards developed by the International Sustainability Standards Board (**ISSB standards**) which will involve both government and FCA consultations in 2025.

Read more on this development [here](#), [here](#) and [here](#).

## What's on the horizon?

- The International Sustainability Standards Board (ISSB) launched the first of its IFRS Sustainability Disclosure Standards in June 2023: (i) **IFRS S1** (General requirements for disclosure of sustainability related financial information); and (ii) **IFRS S2** (Climate related disclosures). These requirements, which aim to encourage reporting of consistent, decision-useful information, have been effective for reporting periods starting 1 January 2024. They were [endorsed](#) by IOSCO in July 2023.
- UK endorsement will involve the development of UK Sustainability Reporting Standards (**UK SRS**) based on IFRS S1 and IFRS S2. The government laid out a [framework](#) in May 2024 for the assessment, endorsement and implementation process. The following developments are expected in 2025 relating to UK SRS:
  - In Q1, an endorsement decision with respect to the ISSB standards will also be made.
  - In Q1, the government will consult on exposure drafts of the UK SRS, and publish the UK SRS.
  - In Q2, the government plans to consult to disclosure against the UK SRS by non-FCA regulated companies and LLPs.
  - In 2025, the FCA will consult on updating existing TCFD-aligned disclosure requirements for disclosures against UK SRS.
- It was announced at Mansion House in November 2024 (see **Slide 63**) that the government would launch a consultation in H1 2025 on introducing mandatory transition plan requirements for financial institutions and FTSE 100 companies. This will be followed by an FCA consultation on expectations for listed companies' transition plan disclosures, drawing on the outputs of the government's Transition Plan Taskforce (TPT).



# UK REGULATION OF ESG RATINGS PROVIDERS



**14/01/25:** Deadline for comments on draft statutory instrument on new regulated activity of ESG ratings provision.

**Q2:** New iteration of the Regulatory Initiatives Grid expected.

## UK Regulation of ESG ratings

ESG ratings providers offer products that opine on the ESG characteristics or exposure of products and firms. Provision of ESG ratings plays an important role in the ESG ecosystem. However, provision of ESG ratings has given rise to concerns including on the transparency of methodologies, how rating processes are governed and how conflicts of interest are managed.

ESG ratings and data provision has been largely unregulated in the past. Jurisdictions globally have recently adopted voluntary codes or regulatory regimes to improve transparency on providers' methodologies and objectives and improve conduct in the sector.

Since December 2023, the UK has had in place a voluntary Code of Conduct for ESG ratings and data products providers. In 2025 the government plans to take forward plans to bring ESG ratings providers within the UK regulatory perimeter. The FCA will also consult on regulatory rules.

Read more on this development [here](#) and [here](#).

## What's on the horizon?

- A voluntary [Code of Conduct for ESG ratings and data products providers](#) was finalised on 14 December 2023. The code is a precursor to introduction of a regulatory regime for ESG ratings providers in the UK.
- Following a consultation March 2023 and a further announcement in the March 2024 Spring Budget, the government [confirmed](#) in November 2024 and published [draft legislation](#) (for comments by 14 January 2025) to make provision of ESG ratings a regulated activity, requiring FCA authorisation. HM Treasury expects to lay the legislation before Parliament in early 2025, subject to availability of Parliamentary time.
- HM Treasury intends to introduce a "regulated products and services" exclusion from the new regulated activity. Under the exclusion, firms would not need to apply for permission to provide ESG ratings where, in the course of carrying on another regulated activity in respect of which they are authorised, they create an ESG rating as part of the development and delivery of that other regulated activity.
- Similar to the approach taken by other jurisdictions, HM Treasury does not intend to make ESG data provision a regulated activity. Although providers of pure ESG data products will not be subject to FCA regulation, they may choose to adopt the voluntary Code of Conduct.
- The FCA is expected to consult on a regulatory framework to enhance transparency of ESG ratings products and methodologies, and to promote strong governance, operational systems and conflicts management. Affected firms would then go through the authorisation process with the regime ultimately going live at the end of the authorisation gateway. This timeline is subject to various factors, including the number of firms in scope of the regime.
- The interim Regulatory Initiatives Grid published in October 2024 made no mention of FCA's planned consultations. It is likely this will be included the next iteration of the Grid, expected in Q2 2025.

# DIVERSITY IN FINANCIAL SERVICES



**Early 2025:** FCA plans to publish a policy statement on the non-financial misconduct elements of the D&I proposals.

**2025:** FCA and PRA intend to publish policy statements on the remaining elements of the D&I proposals.

**2026:** D&I measures potentially to enter into force.

## Diversity in financial services

On 7 July 2021, the FCA, PRA and Bank of England published a joint discussion paper (DP21/2) on diversity and inclusion (**D&I**) in the financial services sector. The discussion paper sought views on how to accelerate the rate of change in D&I in the financial services sector. It set out the roles of the regulators in this context, steps that the regulators have taken to promote D&I, the regulators' existing requirements and expectations, and a series of questions intended to seek views on ways of improving D&I measures.

The discussion paper was followed by further consultations in September 2023, and finalised policy on supporting D&I in financial services is expected to be published in H2 2025.

Read more on this development [here](#), [here](#) and [here](#).

## What's on the horizon?

- The FCA and PRA are continuing their focus on culture and D&I. For financial years starting on or after 1 April 2022, FCA rules for public company boards and executive committees have required firms to meet 'comply or explain' targets on gender and ethnic diversity and make annual disclosures.
- As a follow-up to the 2021 joint FCA-PRA discussion paper, the FCA published feedback in December 2022 on its study of how financial services firms are designing and embedding D&I strategies.
- Originally expected in H1 2023, the regulators' consultations (PRA [CP 18/23](#) and FCA [CP 23/20](#)) on draft measures to support D&I in the financial sector were published on 25 September 2023 and closed for responses on 18 December 2023. The regulators worked closely together to produce consistent and coordinated proposals for consultation. However, their respective proposals differed as they were framed to meet their respective underlying statutory objectives. In broad terms, the regulators consultations' proposed measures across several policy areas: Non-financial misconduct, D&I Strategies, Data Reporting, D&I Disclosure obligations and setting D&I Targets.
- Under the proposals in the consultations, firms would be subject to different proposals depending on the number of employees, their Senior Managers and Certification Regime (SM&CR) categorisation and whether they are dual-regulated. Smaller firms with fewer than 251 employees will be exempt from many of the requirements. In-scope firms will be subject to the new rules 12 months after the publication of the finalised policy, subject to some limited transitional provisions.
- In July 2023, the House of Commons Treasury Committee launched an inquiry into Sexism in the City, looking at the barriers faced by women in finance. The Committee's [report](#) in March 2024 recommended that the proposals for data reporting and for setting D&I targets be dropped. The Committee made recommendations on tackling prevalence of sexual harassment and bullying and poor handling of allegations about this misconduct by firms. In the FCA's response it stated it would prioritise work on non-financial misconduct and issue its policy statement on that aspect early in 2025.
- The FCA's and PRA's finalised policy on the other aspects of the D&I framework are expected during 2025.



## UK DEVELOPMENTS

### III. PRUDENTIAL



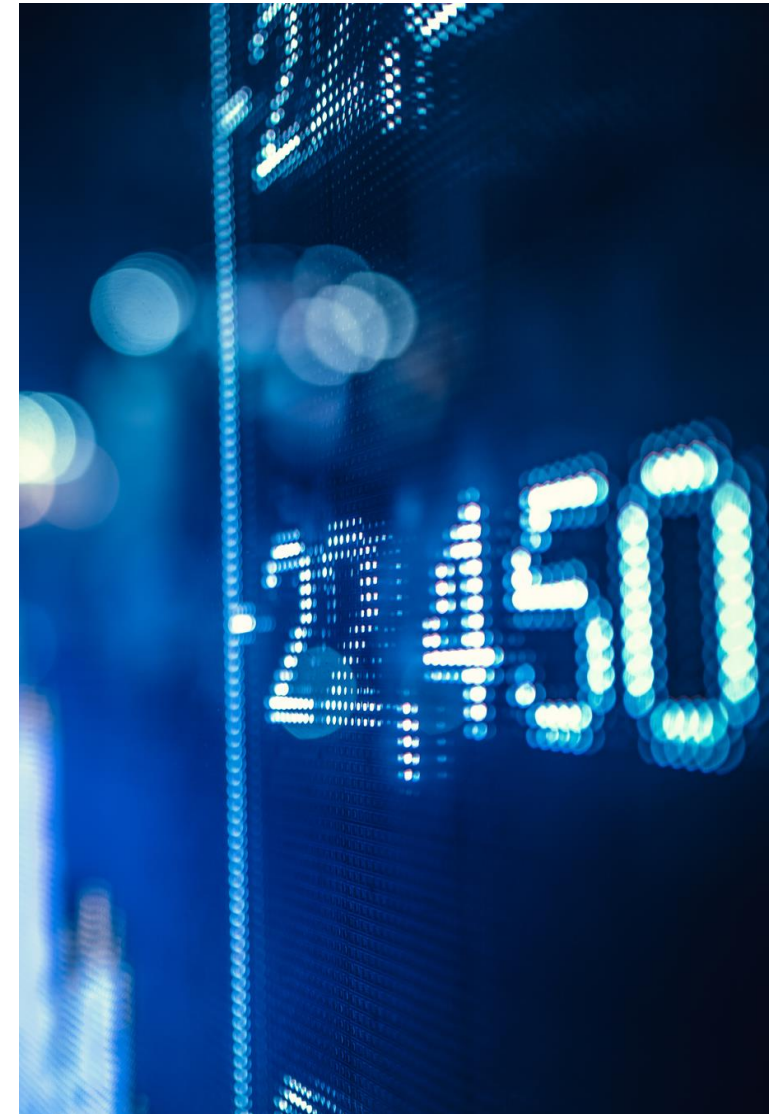
# UK PRUDENTIAL: IN THIS SECTION

[View related EU measures](#)



## UK Prudential Developments

UK CRR reforms for Basel 3.1 implementation .....	<a href="#">71</a>
Strong and Simple Framework: New SDDT regime .....	<a href="#">72</a>
Beyond Basel 3.1: Remaining UK CRR revocation and replacement ...	<a href="#">73</a>
Investment Firm Prudential Regime (IFPR) .....	<a href="#">74</a>
Ring-fencing regime .....	<a href="#">75</a>



# UK CRR REFORMS FOR BASEL 3.1 IMPLEMENTATION



2025

2026



**Q1:** PRA to publish final policy on PRA rules and supervisory materials for Basel 3.1 implementation.

**Q1:** HM Treasury to make secondary legislation for Basel 3.1 implementation.

**01/01/27:** UK Basel 3.1 implementation date.

## UK CRR reforms for Basel 3.1 implementation

UK implementation of the final revisions to the Basel III framework agreed in December 2017 (referred to as **Basel 3.1**) requires a combination of legislation (revocation of parts of the retained Capital Requirements Regulation (575/2013) (**UK CRR**)) and revisions to **PRA rules and supervisory materials**. This will form part of the government's Smarter Regulatory Framework programme enabled by FSMA 2023 and outlined in the Edinburgh Reforms (see **Slide 51**).

HM Treasury initially consulted on the repeal of provisions of the UK CRR in November 2022, and since then the PRA has been consulting on the PRA rules that will replace UK CRR, to implement the Basel 3.1 standards with effect from 1 January 2027. These proposals will all be finalised in 2025.

The PRA is also developing an adapted application of Basel 3.1, a **'strong and simple'** prudential framework, to non-systemically important or internationally active UK banks and building societies. Initial work is focused on small domestic deposit takers (**SDDTs**). This framework, which will take several years to establish, is discussed further on **Slide 72**.

## What's on the horizon?

- Implementation of the Basel 3.1 standards in the UK was originally to take effect from 1 July 2025, but the implementation date was subsequently changed to 1 January 2026, and most recently to [1 January 2027](#), with full implementation by 1 January 2030 (when the output floor will be set at a final level of 72.5%).
- In September 2024, HM Treasury published a [policy update](#) and the [draft regulations](#) for the revocation of relevant articles of UK CRR for Basel 3.1 implementation.
- The PRA has published its near-final rules for Basel 3.1 implementation in two parts: (i) Part 1: [PS17/23](#) (December 2023) – covering market risk, CVA risk, counterparty credit risk and operational risk; and (ii) Part 2: [PS9/24](#) (September 2024) – covering credit risk, credit risk mitigation, the output floor, Pillar 2, and reporting and disclosure requirements. The PRA indicated in the October 2024 version of the Regulatory Initiatives Grid that it would publish in Q1 2025 the final policy materials on UK Basel 3.1 implementation, as well as a final version of the reporting taxonomy.
- In terms of timing, the draft secondary legislation, and the PRA near-final rules, will take effect on 1 January 2027 on revocation by HM Treasury of the UK CRR and related assimilated law, using its powers under FSMA 2023.
- UK CRR reforms for Basel 3.1 implementation will still leave a complex prudential regulatory framework across legislation, PRA rules and remaining technical standards. HM Treasury and the PRA are also working on the repeal and replacement of the remainder of the prudential legislative framework as soon as possible. This is discussed further on **Slide 73**.

Read more on this development [here](#) and [here](#).

# STRONG AND SIMPLE FRAMEWORK: NEW SDDT REGIME



**28/02/25:** Original deadline for requests to enter ICR. PRA expected to communicate a revised deadline.

**Q1:** PRA expected to communicate a revised implementation date for simplified capital framework for SDDTs.

**2025:** PRA expected to finalise policy on simplified capital regime for SDDTs following CP7/24.

**01/01/27:** Basel 3.1 implementation on this date. Start of ICR for SDDT eligible firms opted in to ICR.

## SDDT regime

HM Treasury and the PRA are finalising proposals in 2025 for UK implementation of the final revisions to the Basel III framework agreed in December 2017 (referred to as **Basel 3.1**). This is outlined on **Slide 71**.

Basel 3.1 will apply to firms that are systemically important and/or internationally active. In response to criticisms that the prudential framework is complex and disproportionately burdensome and costly for smaller banks and building societies, the PRA also plans adapted application of Basel 3.1, a '**strong and simple**' prudential framework, to non-systemically important or internationally active UK banks and building societies.

This framework will introduce a scale-up of capital and liquidity requirements according to the size or complexity of firms. This equates to a simplified application of the Basel rules for smaller firms, while remaining consistent with the BCBS Core Principles for effective banking supervision.

This developing framework will take several years to establish as various rules and supervisory materials take effect. The PRA's Initial work is focused on small domestic deposit takers (**SDDTs**).

## What's on the horizon?

- Implementation of the Basel 3.1 standards in the UK was originally to take effect from 1 July 2025, which was subsequently changed to 1 January 2026, and most recently to [1 January 2027](#), with full implementation by 1 January 2030. The implementation date for the simplified capital framework for SDDTs regime was previously set at 1 January 2026. The PRA is expected to communicate a revised implementation date due to the deferral of Basel 3.1 implementation.
- **Interim Capital Regime (ICR):** The ICR is designed to act as a bridge so that small firms would not need to apply the Basel 3.1 standards before the future implementation date of the permanent capital framework for the SDDT regime. Firms meeting the SDDT eligibility criteria can opt-in to the ICR (by requesting a Modification by Consent (MbC)), allowing them to avoid application of the full Basel 3.1 rules. ICR will be revoked by the PRA when the SDDT regime is fully in force. When Basel 3.1 implementation was scheduled for 1 January 2026 the deadline for firms to make an MbC request was 28 February 2025. Now that Basel 3.1 implementation has been deferred, the PRA will provide a revised deadline in due course.
- The near final policy published by the PRA on UK Basel 3.1 implementation (see **Slide 71**) is relevant for SDDTs. On the SDDT regime specifically, a range of consultations have taken place. The PRA published its first policy statement ([PS15/23](#)) in December 2023 on SDDT eligibility criteria, liquidity and disclosure requirements, along with a [Statement of Policy](#) on operation of the SDDT regime. This was followed by a further policy statement ([PS 19/24](#)) in November 2024 on the definition of an ICR firm and a [Statement of Policy](#) on operating the Interim Capital Regime.
- In September 2024, the PRA published [CP7/24 – The Strong and Simple Framework: The simplified capital regime for Small Domestic Deposit Takers \(SDDTs\)](#) setting out proposals for Phase 2, the proposed simplified capital regime and additional liquidity simplifications for SDDTs. The PRA has not provided a specific timeframe for policy finalisation.





# INVESTMENT FIRMS PRUDENTIAL REGIME (IFPR)



**Q1:** FCA consultation expected on the definition of regulatory capital in MiFIDPRU.

**2025:** FCA potentially to consult on ESG disclosures and MIFIDPRU clarifications.

## Investment Firms Prudential Regime (IFPR)

The UK introduced the IFPR, a revised prudential regime for FCA-authorized investment firms, on 1 January 2022.

The IFPR is based on, but not identical to, the EU IFD and IFR package. It incorporates key concepts from that package, including the calculation of capital using the so-called 'K-factors', governance and risk management requirements and a new remuneration code.

The IFPR applies to a significant number of FCA-authorized firms including, in addition to MiFID investment firms, collective portfolio management investment firms (so-called 'CPMI firms'), i.e., UCITS managers and AIFMs that, in either case, have MiFID top-up permissions.

## What's on the horizon?

- IFPR applies to investment firms engaged in MiFID (Markets in Financial Instruments Directive) activities such as fund managers, asset managers, investment platforms, firms which deal on their own account, depositaries, and securities brokers. The majority of the FCA rules relating to the IFPR are located within MIFIDPRU, the prudential sourcebook for solo-regulated investment firms.
- IFPR requires all in-scope firms to complete an Internal Capital Adequacy and Risk Assessment (ICARA) process, by which firms identify the risk of harm in their operations and assess appropriate resources to mitigate harm, whether as a going concern or when winding down. The FCA undertook a multi-firm review of firms' implementation of requirements on the ICARA process and reporting under the IFPR. It published its [concluding report](#) on 27 November 2023, recommending that firms review the good and poor practices in the report and that they consider the applicability of the FCA's observations to their own processes.
- MIFIDPRU defines regulatory capital through a number of cross-references to a 'frozen in time' version of the UK Capital Requirements Regulation). FCA will consult in Q1 2025 on removing these references, bringing the definition into MIFIDPRU, tailored where necessary to investment firms.
- The FCA indicated in the November 2023 version of the Regulatory Initiatives Grid that it planned to issue a further consultation paper in Q2 2024 in relation to ESG disclosures and MIFIDPRU clarifications. This consultation was not published in 2024 and may potentially be published in 2025.

# RING-FENCING REGIME



**04/02/25:** Secondary legislation to adjust the regime enters into force.

**Q1:** PRA expected to publish policy statement following CP 20/23.

**2025:** HM Treasury policy response on aligning ring-fencing and resolution regimes expected.

## Ring-fencing Regime

The UK's ring-fencing regime aims to contribute to financial stability by requiring banking groups within the scope of the ring-fencing requirements (those with more than £25 billion of core retail deposits) to split out their retail banking activities from their investment banking activities. This threshold is set to rise from £25 billion to £35 billion.

The independent panel appointed by HM Treasury to review the operation of the regime, led by Keith Skeoch, published its [report](#) in March 2022. The panel noted that the regime has been beneficial for financial stability and should be retained, but that its benefit is likely to reduce with time once the UK's resolution regime is fully embedded. The panel made some recommendations to improve the operation of the regime, including for reforms to the scope of the regime, the scope of excluded activities, the restrictions on servicing relevant financial institutions and the ability of firms to establish operations or service customers outside the EEA.

## What's on the horizon?

- HM Treasury published its response to the panel's recommendations in December 2022, and consulted in 2023 on draft secondary legislation to amend the main statutory instruments relating to ring-fencing and published its formal response, '[A Smarter ring-fencing regime](#)' in November 2024. The finalised secondary legislation, [The Financial Services and Markets Act 2000 \(Ring-fenced Bodies, Core Activities, Excluded Activities and Prohibitions\) \(Amendment\) Order 2025 \(SI 2025/30\)](#), will enter into force on 4 February 2025. Among other things this legislation:
  - increases the ringfencing deposit threshold to £35 billion of core deposits;
  - Introduces a new secondary threshold that will take large UK banking groups that have only minimal investment banking operations out of scope;
  - allows ring-fenced bodies (RFBs) to incur an exposure of up to £100,000 to a single relevant financial institution (RFI) at any one time;
  - removes the geographic restrictions on where RFBs can operate, allowing RFBs to operate branches and subsidiaries outside of the UK or EEA, subject to PRA rules;
  - introduces a four-year transition period for complying with the ring-fencing regime where ringfenced banking groups acquire another bank that is not subject to ringfencing; and
  - Introduces a number of provisions to facilitate provision of finance to SMEs.
- Following consultation ([CP20/23](#)) in 2023 the PRA is expected to finalise its policy in Q1 2025 on how RFBs should manage risks from third country subsidiaries and branches, reflecting the removal the legislative prohibition on RFBs having non-EEA branches and subsidiaries.



**UK DEVELOPMENTS**  
IV. CROSS SECTORAL



# UK CROSS-SECTOR: IN THIS SECTION

[View related EU measures](#)



## UK Cross-sectoral Developments

The Consumer Duty .....	<a href="#">78</a>
Operational resilience .....	<a href="#">79</a>
UK Payments, Open Banking and Open Finance .....	<a href="#">80</a>
UK AML/CTF regime .....	<a href="#">81</a>
Developing UK AI regime.....	<a href="#">82</a>





# OPERATIONAL RESILIENCE

[View related EU measures](#)



2025

2026



**01/01/25:** FCA, PRA and BoE rules for CTP oversight apply.

**13/03/25:** Response deadline for FCA, PRA and BoE consultations on operational incident, outsourcing and third party arrangements reporting.

**31/03/25:** End of transitional period for operational resilience requirements.

**H2 2025:** HM Treasury expected to make the first CTP designations.

**H2 2025:** FCA, PRA and BoE expected to finalise policy on operational incident, outsourcing and third party reporting.

**H2 2026:** New rules on operational incident, outsourcing and third party arrangements reporting expected to apply.

## Operational resilience

The FCA, PRA and BoE introduced a new operational resilience regime in 2021. The regime included an implementation period, under which firms and FMIs needed to complete certain actions before 31 March 2022.

The initial implementation deadline was followed by a transitional period which is due to end on 31 March 2025. Firms and FMIs need to have strategies, processes and systems that enable them to address risks to their ability to remain within their impact tolerance for each of their important business services in the event of a severe but plausible disruption.

FSMA 2023 introduced the framework for a Critical Third Parties regime (CTP regime) for oversight of the resilience of cloud service providers and other designated 'critical third parties' providing services to UK regulated firms and FMIs. The regulatory rules for the CTP regime took effect on 1 January 2025.

More recently, the regulators have consulted on introducing proposed operational incident, outsourcing and third party arrangements reporting obligations.

Read more on this development [here](#), and [here](#).

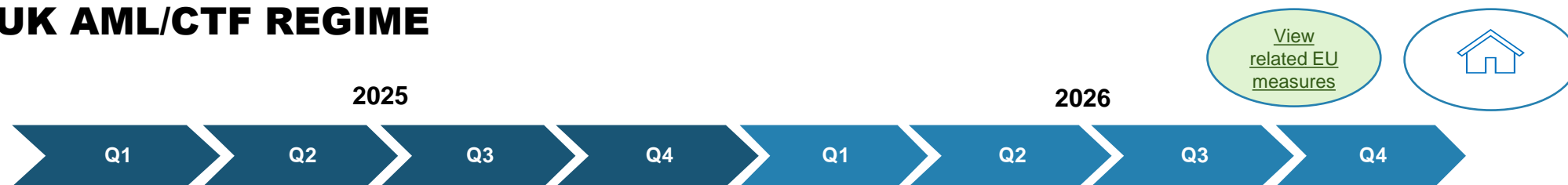
## What's on the horizon?

- FSMA 2023 introduced (from 29 August 2023) a new Part 18 Chapter 3C into FSMA, to establish the **CTP regime**. HM Treasury has been given a power to designate third party providers of services to financial sector firms and FMIs as as critical third parties (**CTPs**) and gives a range of powers to the regulators with respect to CTPs.
- Following a discussion paper in 2022 and a joint consultation in 2023, in November 2024 the regulators published [finalised rules](#) with a view for the CTP regime becoming operational from 1 January 2025. The new rules align with international standards and similar regimes such as EU DORA.
- In December 2024, the BoE, PRA and FCA published joint consultation papers on operational incident, outsourcing and third party arrangements reporting, in order to:
  - clarify what information firms/FMIs should submit when operational incidents occur; and
  - collect certain information on firms' outsourcing and third party arrangements in order to manage the risks that they may present to the FCA's, PRA's or BoE's objectives, including resilience, concentration and competition risks.
- That consultation closes on 13 March 2025. Firms may wish to respond, including on aspects of these proposals that may cause implementation and compliance challenges, for example the requirements for materiality assessments of all third party arrangements (which includes non-outsourcing arrangements) and consideration of the thresholds for operational incident reporting. The regulators expect to finalise their policy in H2 2025, with new incident and third party arrangements reporting rules to take effect in H2 2026.
- In H2 2025, HM Treasury is expected to begin designating the first third party service providers as CTPs, to be subject to regulator oversight.
- 31 March 2025 is the end of the three year-transitional period in which firms/FMIs were to implement and refine strategies, processes, and systems that enable them to address risks to their ability to remain within their impact tolerance for each important business service in the event of a severe but plausible disruption.





# UK AML/CTF REGIME



**Q1-Q2:** FCA expected to consult on stablecoin regulation.

**Q2:** Next iteration of the UK Regulatory Initiatives Grid expected.

**Q2:** FCA 2025/2026 Business Plan expected.

## UK AML/CTF Regime

The UK's anti-money laundering and counter and terrorist finance (AML/CTF) system must continually evolve to tackle new and emerging threats, technological change and changes in the legislative landscape.

In March 2023, the second Economic Crime Plan, covering the period 2023-2026, outlined an ambition for an improved end-to-end response to tackling money laundering, which would require further targeted consultations.

Additionally, HM Treasury has been conducting a wider review of the AML regime in the Money Laundering, Terrorist Financing and Transfer of Funds (Information on the Payer) Regulations 2017 (**MLRs 2017**). HM Treasury published a report on this in June 2022, recommending further reform to the UK's AML regime, including to its supervisory framework, on which HM Treasury launched a consultation in June 2023. This was followed by a further consultation in March 2024 on proposals for improving the effectiveness of the MLRs 2017. Responses to these consultations are yet to be issued.

In the meantime, the UK's new Labour government has emphasised the importance of digital verification services and the role of the MLRO in ensuring compliance to prevent illicit activities.

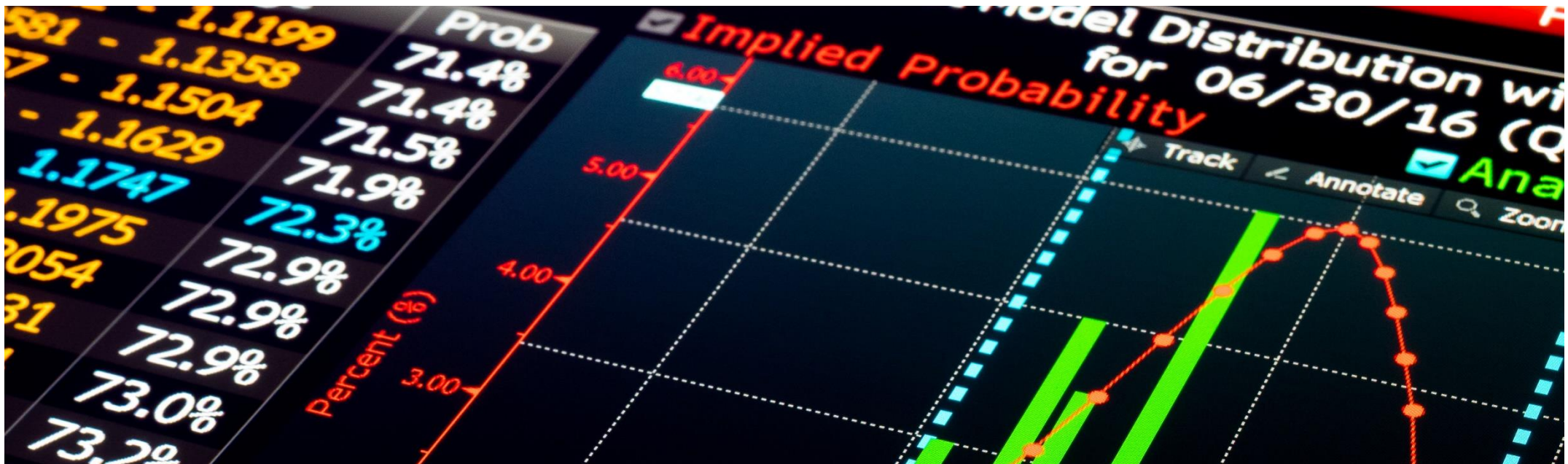
The FCA is expected to publish a 2025/2026 work plan in early Q2 2025, along with a new three year strategy to replace its 2022-2025. This is likely to highlight its new priorities under its integrity objective.

Read more on AML/CTF developments [here](#).

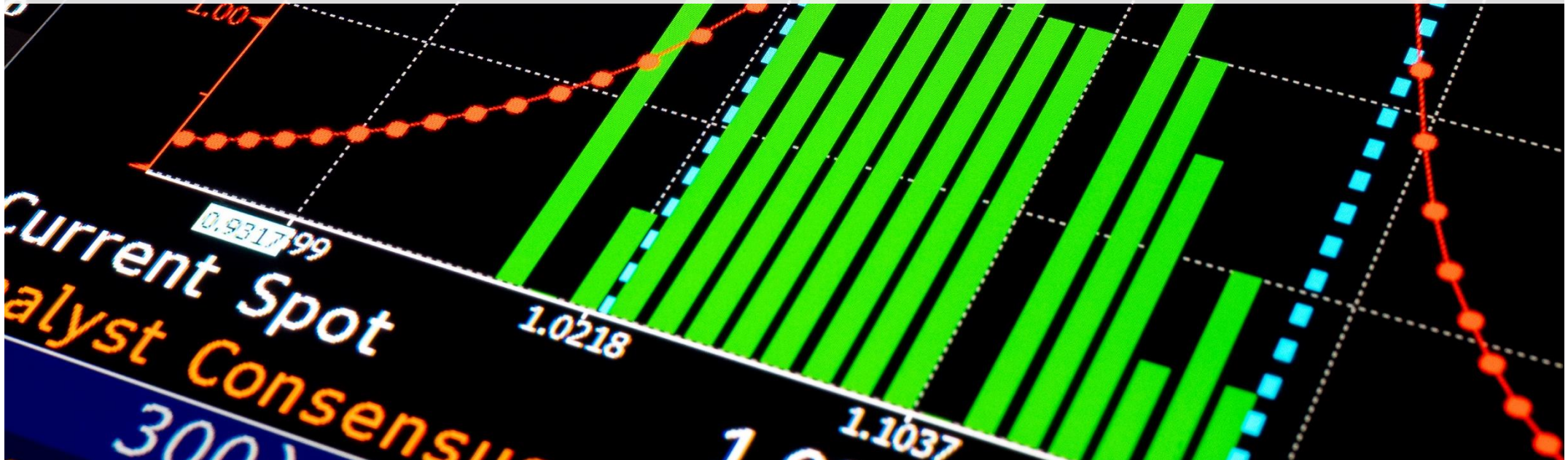
## What's on the horizon?

- The [Economic Crime Plan 2023-2026](#) set out a range of commitments aimed at combatting the criminal abuse of cryptoassets. FCA engagement commitments has included actions to improve understanding of the UK cryptoasset regime and providing tailored communications where necessary to improve understanding of cryptoasset regulation; and engaging with cryptoasset businesses and monitoring their compliance with the "travel rule".
- In June 2023, HM Treasury consulted on potential reform of the AML/CTF supervisory regime, which set out four possible future supervisory models. That consultation closed in September 2023, with HM Treasury originally planning to issue a response document in Q2 2024. That response is awaited.
- In March 2024, HM Treasury launched a consultation on proposals to improve the effectiveness of the MLRs 2017 (confirming at the same time that it was still reviewing responses to its June 2023 consultation). Building on the findings of its 2022 review, HM Treasury highlighted areas for improvement, including: clarifying the scope of the MLRs 2017, Customer Due Diligence (CDD), trust registration services requirements, and better co-ordination in the AML system. That consultation closed in June 2024 and a response is awaited.
- FSMA 2023 mandated the FCA to review its guidance on the treatment of Politically Exposed Persons (PEPs). The FCA [consulted](#) in July 2024, but a feedback statement and amended guidance is still awaited.
- The next iteration of the Regulatory Initiatives Grid is expected in Q2 2025. This may contain further detail on HM Treasury's and FCA's publication plans for the outstanding responses listed above.
- The FCA is exploring (in DP 23/4, published November 2023) how the UK's AML framework and the FCA's financial crime rules and guidance should apply to stablecoin issuers and custodians when the UK's cryptoasset framework is implemented. The FCA's recently published 'Crypto Roadmap' highlights that a follow-up consultation on stablecoin regulation is expected in Q1-Q2 2025 (see **Slide 56**).





**GLOSSARY**



# GLOSSARY

**AI** - Artificial Intelligence

**AI Act** - Regulation (EU) 2024/1689 of the European Parliament and of the Council of 13 June 2024 laying down harmonised rules on artificial intelligence and amending Regulations (EC) No 300/2008, (EU) No 167/2013, (EU) No 168/2013, (EU) 2018/858, (EU) 2018/1139 and (EU) 2019/2144 and Directives 2014/90/EU, (EU) 2016/797 and (EU) 2020/1828 (Artificial Intelligence Act)

**AMLA** – Anti Money Laundering Authority

**AMLA Regulation** - Regulation establishing the Authority for Anti-Money Laundering and Countering the Financing of Terrorism and amending Regulations (EU) No 1093/2010, (EU) 1094/2010, (EU) 1095/2010

**AML Regulation** - Regulation (EU) 2024/1624 on the prevention of the use of the financial system for the purposes of money laundering or terrorist financing

**AML/CTF** - Anti-money laundering and counter-terrorist financing

**Basel 3.1** - The final Basel III standards agreed by the Basel Committee on Banking Supervision (BCBS) in December 2017, comprising further revisions to the Basel III framework designed to reduce excessive variability in the calculation by banks of their risk weighted assets (RWA) for regulatory capital purposes.

**BoE** – Bank of England

**CCI** – Consumer Composite Investment

**CCP** - Central counterparty

**Commission** - The European Commission

**CMDI** - Crisis Management and Depositor Insurance

**CRD6/CRDVI** – Directive (EU) 2024/1619 of the European Parliament and of the Council of 31 May 2024 amending Directive 2013/36/EU as regards supervisory powers, sanctions, third-country branches, and environmental, social and governance risks

**CRR3** - Regulation (EU) 2024/1623 of the European Parliament and of the Council of 31 May 2024 amending Regulation (EU) No 575/2013 as regards requirements for credit risk, credit valuation adjustment risk, operational risk, market risk and the output floor

**CSD** – Central securities depository

**CSDR** - Central Securities Depositories Regulation (Regulation (EU) No 909/2014 of the European Parliament and of the Council of 23 July 2014 on improving securities settlement in the European Union and on central securities depositories and amending Directives 98/26/EC and 2014/65/EU and Regulation (EU) No 236/2012)

**CSDR REFIT** - Regulation (EU) 2023/2845 of the European Parliament and of the Council of 13 December 2023 amending Regulation (EU) No 909/2014 as regards settlement discipline, cross-border provision of services, supervisory cooperation, provision of banking-type ancillary services and requirements for third-country central securities depositories and amending Regulation (EU) No 236/2012

**CSMAD** - Criminal Sanctions for Market Abuse Directive (Directive 2014/57/EU of the European Parliament and of the Council of 16 April 2014 on criminal sanctions for market abuse)

**CS3D** - Corporate Sustainability Due Diligence Directive

**CT** – Consolidated Tape

**CTP** – Critical Third Party

**DORA** - Regulation (EU) 2022/2554 on digital operational resilience for the financial sector (DORA) entered into force on 16 January 2023 and will start to apply from 17 January 2025

**EBA** – European Banking Authority

**EMIR** - European Market Infrastructure Regulation (Regulation (EU) No 648/2012 of the European Parliament and of the Council of 4 July 2012 on OTC derivatives, central counterparties and trade repositories)

**EMIR 3.0** - Regulation (EU) 2024/2987 of the European Parliament and of the Council of 27 November 2024 amending Regulations (EU) No 648/2012, (EU) No 575/2013 and (EU) 2017/1131 as regards measures to mitigate excessive exposures to third-country central counterparties and improve the efficiency of Union clearing markets

**EMIR 3.0 Directive** - Directive (EU) 2024/2994 of the European Parliament and of the Council of 27 November 2024 amending Directives 2009/65/EC, 2013/36/EU and (EU) 2019/2034 as regards the treatment of concentration risk arising from exposures towards central counterparties and of counterparty risk in centrally cleared derivative transactions

**ESAP** - European Single Access Point

**ESAs** – European Supervisory Authorities

**ESG** - Environmental, social and governance

**ESG Ratings Regulation** - Regulation (EU) 2024/3005 of the European Parliament and of the Council of 27 November 2024 on the transparency and integrity of Environmental, Social and Governance (ESG) rating activities, and amending Regulations (EU) 2019/2088 and (EU) 2023/2859

**ESMA** – European Securities and Markets Authority

**FCA** – UK's Financial Conduct Authority

**FIDA** - Proposal for a Regulation on a framework for Financial Data Access and amending Regulations (EU) No 1093/2010, (EU) No 1094/2010, (EU) No 1095/2010 and (EU) 2022/2554. Interinstitutional reference 2023/0205 (COD)

**Financial Collateral Directive** - Directive 2002/47/EC of the European Parliament and of the Council of 6 June 2002 on financial collateral arrangements

**FSMA 2023** - The Financial Services and Markets Act 2023, which was enacted on 29 June 2023.

# GLOSSARY (CONTINUED)

**Green Bond Regulation** - Regulation (EU) 2023/2631 of the European Parliament and of the Council of 22 November 2023 on European Green Bonds and optional disclosures for bonds marketed as environmentally sustainable and for sustainability-linked bonds

**IFD** - Investment Firms Directive (Directive (EU) 2019/2034 of the European Parliament and of the Council of 27 November 2019 on the prudential supervision of investment firms and amending Directives 2002/87/EC, 2009/65/EC, 2011/61/EU, 2013/36/EU, 2014/59/EU and 2014/65/EU)

**IFPR** – Investment Firms Prudential Regime

**IFR** - Investment Firms Regulation (Regulation (EU) 2019/2033 of the European Parliament and of the Council of 27 November 2019 on the prudential requirements of investment firms and amending Regulations (EU) No 1093/2010, (EU) No 575/2013, (EU) No 600/2014 and (EU) No 806/2014)

**ITS** – Implementing Technical Standards

**Listing Act Package** – (i) Directive ((EU) 2024/2811) introducing targeted adjustments to MiFID2 to enhance visibility and facilitate listing of companies (especially SMEs) on EU stock exchanges, to introduce regulation for issuer-sponsored research, and to repeal the original EU Listing Directive to enhance legal clarity (ii) Regulation ((EU) 2024/2809) amending the EU Prospectus Regulation, the EU Market Abuse Regulation (MAR) and EU MiFIR to streamline and clarify listing requirements applying on primary and secondary markets, while maintaining an appropriate level of investor protection and market integrity and (iii) Directive ((EU) 2024/2810) on multiple-vote share structures

**MAR** - Market Abuse Regulation (Regulation (EU) No 596/2014 of the European Parliament and of the Council of 16 April 2014 on market abuse and repealing Directive 2003/6/EC of the European Parliament and of the Council and Commission Directives 2003/124/EC, 2003/125/EC and 2004/72/EC

**MiCA** - Regulation (EU) 2023/1114 on markets in cryptoassets, and amending Regulations (EU) No 1093/2010 and (EU) No 1095/2010 and Directives 2013/36/EU and (EU) 2019/1937

**MiFID 2** - Second Markets in Financial Instruments Directive (Directive 2014/65/EU of the European Parliament and of the Council of 15 May 2014 on markets in financial instruments and amending Directive 2002/92/EC and Directive 2011/61/EU)

**MiFID 3** - Directive (EU) (2024/790) amending Directive 2014/65/EU (the MiFID II Directive) on markets in financial instruments

**MiFIR** - Regulation (EU) No 600/2014 of the European Parliament and of the Council of 15 May 2014 on markets in financial instruments and amending Regulation (EU) No 648/2012

**MiFIR 2** - Regulation (EU) 2024/791 amending the Markets in Financial Instruments Regulation (600/2014) (MiFIR) as regards enhancing data transparency, removing obstacles to the emergence of consolidated tapes, optimising the trading obligations and prohibiting receiving payment for order flow

**MLD 4** – Fourth Money Laundering Directive (Directive (EU) 2015/849 of the European Parliament and of the Council of 20 May 2015 on the prevention of the use of the financial system for the purposes of money laundering or terrorist financing, amending Regulation (EU) No 648/2012 of the European Parliament and of the Council, and repealing Directive 2005/60/EC of the European Parliament and of the Council and Commission Directive 2006/70/EC

**MLD5** - Fifth Money Laundering Directive (Directive (EU) 2018/843 of the European Parliament and of the Council of 30 May 2018 amending Directive (EU) 2015/849 on the prevention of the use of the financial system for the purposes of money laundering or terrorist financing, and amending Directives 2009/138/EC and 2013/36/EU

**MLD6** - Directive (EU) 2024/1640 on the mechanisms to be put in place by member states for the prevention of the use of the financial system for the purposes of money laundering or terrorist financing, amending Directive (EU) 2019/1937, and amending and repealing Directive (EU) 2015/849

**PISCES** - Private Intermittent Securities and Capital Exchange System

**POAT regime** – Public Offers and Admissions to Trading regime

**PRA** – UK's Prudential Regulation Authority

**PRIIPs** – Packaged retail and insurance-based investment products

**PRIIPs Regulation** - Regulation (EU) No 1286/2014 of the European Parliament and of the Council of 26 November 2014 on key information documents for packaged retail and insurance-based investment products

**PSD3/PSR** – (i) Proposal for a Directive on payment services and electronic money services in the internal market amending Directive 98/26/EC and repealing Directives 2015/2366/EU and 2009/110/EC. Interinstitutional reference 2023/0209 (COD) and (ii) Proposal for a Regulation on payment services in the internal market and amending Regulation (1093/2010). Interinstitutional reference 2023/0210 (COD).

**PSR** – UK's Payment Systems Regulator

**RTS** – Regulatory Technical Standards

## GLOSSARY (CONTINUED)

**Securitisation Regulation** - Regulation (EU) 2017/2402 of the European Parliament and of the Council of 12 December 2017

**Settlement Finality Directive** - Directive 98/26/EC of the European Parliament and of the Council of 19 May 1998 on settlement finality in payment and securities settlement systems

**SFDR** - Sustainable Finance Disclosure Regulation (Regulation (EU) 2019/2088 of the European Parliament and of the Council of 27 November 2019 on sustainability-related disclosures in the financial services sector)

**SFTR** - Securities Financing Transactions Regulation (Regulation (EU) 2015/2365 of the European Parliament and of the Council of 25 November 2015 on transparency of securities financing transactions and of reuse and amending Regulation (EU) No 648/2012)

**SRD2** - Second Shareholder Rights Directive (Directive (EU) 2017/828 of the European Parliament and of the Council of 17 May 2017 amending Directive 2007/36/EC as regards the encouragement of long-term shareholder engagement)

**Taxonomy Regulation** - Taxonomy Regulation (Regulation (EU) 2020/852 of the European Parliament and of the Council of 18 June 2020 on the establishment of a framework to facilitate sustainable investment, and amending Regulation (EU) 2019/2088)

**TCFD** - Task Force on Climate-Related Financial Disclosures

**Unfair Commercial Practices Directive (UCPD)** - Directive 2005/29/EC of the European Parliament and of the Council of 11 May 2005

**C L I F F O R D**  
**C H A N C E**

Clifford Chance, 10 Upper Bank Street, London, E14 5JJ

© Clifford Chance 2023

Clifford Chance LLP is a limited liability partnership registered in England and Wales under number OC323571

Registered office: 10 Upper Bank Street, London, E14 5JJ

We use the word 'partner' to refer to a member of Clifford Chance LLP, or an employee or consultant with equivalent standing and qualifications

**[WWW.CLIFFORDCHANCE.COM](http://WWW.CLIFFORDCHANCE.COM)**